### MANAGEMENT POLICY FILE

Date of Crime/Incident:	3 May 2015
*Crime/Incident:	Death in Police Custody Sheku Ahmed Tejan Bayoh
	(31), b 30/9/1983
Senior Investigating Officer:	DSI William Little
Deputy Investigating Officer:	SI John Mc Sporren
Office Manager:	DSI lan MacIntyre
Uniform Administration Manager:	Ins. haura White
Productions Officer(s):	Inv. Garry Sinclair
*Other Relevant Staff:	Senior Investigator John Mc Sporan
Incident Scane Management.	Inv John Ferguson
Family Leaison	Senior Investigator John Mc Sporon Inv. John Ferguson Inv. Alestair Lowis, Inv John Clerhon
House to House Enquiries:	Yes/No
Officer in Charge:	DSI Brian Dodd
Date Enquiry Commenced:	3 May 2015
Date Enquiry Concluded:	

<sup>\*</sup>Delete where appropriate:

DECISION	
Description of Investigation.	
about 0720/0730 hours on e	Junday 3 May 2015,
Sheku Ahred Tejan Bayoh,	aged 31, born 30/9/1983
in Siero Leone, H/A do Arran	
was arrested /detained by of	
is Hayfield Road sear to	
On being detained for	
struggled with police office	s ato physically
lestrained him. Offices use	ed CS/AWA spray
during the arrest and used REASON the deceased.	d police botons against
REASON the deceased.	·
Sheku Bayoh was takes to	the gound by police
Sheku Bayeh was taker to offices where he was hand	doubled to the rear
and had leg restraints of	Led.
Mr. Bayoh lost cons	cuevs ness and appeared
to suffer cardiac arrest.	CPA was administered
by police officer and an	ambulance sommoned.
On arrival Mr Bayoh was	placed in the ambilance
and CPR continued. He	was takes to Kincaldy
Victoria Hospital where he	died. Life was
pronounced extinct at 0	904 hours.
Officer Making Entry	Officer Making Decision: John McSporran's
	signature
	Signatu
	Date and Time: 5/5/15.

DECISION NO: /

contal.

DECISION	
Description of Investigation	- contd.
Police Scotland secured t	Le iscident some
and appointed a SIO Det e	Sept Pat Campbell.
Incident scene protocolo to 1	
undertake forensic scere exa	
place. Ch. Supt Gay Mc Essa.	1, Div. Comm, / Division
was opposted the DS Incid	
	fied the Scothen Palalities
Insestigation Unit (SFILL) of	COPFS and notified
Hem of the death. Mr. Da	seed Over Head of SPICE
REASON instructed that PIRC death with latie Scotlar	would investigate the
incidents leading up to the	e cleath.
afort 0935 hours, Ar	nday 3 May 2015
Mr. Green contacted the on-	
Harrower and instructed P	
cleath as per asove.	
PIRC staff were called	ort and ottended
Kibcaldy where they now	with Police Scotland
Kibcaldy where they men staff, including their SIO but forensic and incided were agreed and overseen	Det Supt Campbell.
Sout forensic and incided	It scere strategues
were agreed and overseen	by PIRC investigators.
Officer Making Entry	Officer Making Decision; John McSporran's
•••••	signature
	Signature:
	Date and Time: 5/5/15

DECISION Description	u f Inextigation - contd.
PIRC Investigators	· Fergusas and Taylor dealt with
the hospital sce	ne and arranged the transport of
the deceased to	the city Mortray Edinburgh.
	is Sirclair and Rhodes dealt with
the incident scen	ne at Hayfield Road and productions
seized of Kuho	cally bolive office isoloding offices
dothing, PAVA.	Spray, police botons.
a Post Mo	ctem examination was arranged
for Monday 4	May 2013 at the Martingy Edisburgh
REASON	,
PIRC FLO'S all	stair Lowis and John Clothin were
apported.	
about 2210 1	hours 3 May 2015 PIRC investigation
met with the	deceased temply and provided
as ovoview of	The role of the PIRC.
281 Harou	requested statements from
offices is volved	l as witnesses to the incident.
Status of the of	hiers is that of arheeses at
His stage! The	l as witnesses to the incident. Vicess is that of whoever it position signified by Mr Green
at the stage.	
•	
Officer Making Entry: n McSporran's signature	Officer Making Decision:  John McSporran's

Signati

Date a

DECISION
Establish a PIRC Major Enquy to
is restigate the death of Sheha Bayoh with
appropriate major investigation roles and
Establish a PIRC Major Enquiry to is restigate the death of Sheha Bayoh with appropriate major is was tryation soles and strategies.
REASON
Undertake a comprehensive and thorough
envestigation is to the death blowing solice
contact / wrose of Sheku Bayon to capture
contact / wriss + of Sheku Bayon to capture and collect all available evidence and submit
contact arrost of sheku Bayon to capture and collect all available evidence and submit
contact arrost of Sheku Bayon to capture and collect all available evidence and submit
contact / wroset of Sheku Bayeh to capture and collect all available evidence and submit
contact / wriss + f Sheku Bayoh to capture and collect all available concluse and submit to COPFS.
contact / arrost of Sheku Bayoh to capture and collect all available evidence and submit to COPAS
contact / arrast of Sheku Bayoh to capture and collect all available concluse and submit
contact farriest of Sheku Bayoh to capture and collect all available concluse and submit
contact / arrost of Sheku Bayoh to capture  and collect all available concluse and submit  to COLAS.  Officer Making Fintry: John McSporran's signature
Officer Making Fintry:  Officer Making Decisions
Officer Making Fintry:  Officer Making Decisions

DECISION	
Major Investigation - no	es and responsibilities:
Lead Investigator - DSI	William Little.
Ovesight: Serier Investigat	
Productions ! Garry Sindai	r, William Davidson
Incided Office Management:	DSI lan Madrityre, Lawrellhit
Screne Manayment: John . Family Leaison Offices: aliste	Legisas, Strat Taylor
Family Leaison Offices: alisto	in Levis John Clerkin
CCTV leavey:	
H/H Coordinato & Investiga	how reams: DSI Break Dodd
REASON	4 /
allocation of voles and	responsibilities to
allocation of soles and !	vestigation.
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	John McCharrage aireature
Officer Making Entry: on McSporran's signature	Officer Mak
	Signature:
	Date and Time \$/5/15.

DECISION	
Forencia Strategy -	attached.
Forensic Strategy -	
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Implement a Lovencia S.	rotegy to identify, Il relevant material
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recover and examine a	ll rélevant maleral
portionent to the investig	actor.
	7. E. K
REASON	
11/1-1	1 /
Identification, recovery	ail pensic examination
of any clems which	and forensic examination nay have a bearing on do to assest in the ch and circumstances.
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for avestigation in or	do to esser a the
determination of the hu	of and circumstances,
7	
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Officer Making Entry	Officer Making Decision:
n McSporran's signature	signature
	Signatur
	Date and Time:

#### Operation Quoich - Forensic Strategy

#### Policy:

Implement a forensic strategy to identify, recover and examine all relevant material pertinent to the investigation.

#### Reason:

Identification, recovery and forensic examination of any items which may have a bearing on the investigation in order to assist in the determination of the facts and circumstances.

#### Strategy:

PIRC will recover, either from Police Scotland or by their own investigations, all material evidence pertinent to the investigation into the death of Sheku Bayoh. This will include:

- post mortem evidence, including samples taken from the deceased;
- arrangements for toxicological and neurological examination of samples taken;
- examination of the knife found at the scene for DNA, fingerprints and other evidence;
- comparison of the knife with knives from the home of the deceased to identify whether they appear a matching set;
- photographic and other digital media which show the scene, the post mortem, injuries to police officers or other relevant photographic evidence;
- Public or private space CCTV images;
- physical items discovered at the locus of the arrest, home of the deceased or other relevant places linked to the investigation;
- recovery of mobile telephones which may hold evidence relevant to the investigation;
- the seizure from Police Scotland of all documents, articles or other evidence obtained by them in the early stages of the investigation;
- examination of vehicles which may have been damaged during the overall incident and the examination of paint and other samples;
- analysis and/or comparison of all drugs or other pills/ medicines seized during the investigation;
- examination of officers clothing, radios etc. for blood, footmarks, and other relevant evidence;
- relevant expert material in respect of use of CS/Pava spray, positional asphyxia, etc. as directed by the Pathologist;
- anv other direction issued by COPFS.

Any material seized will be lodged as productions, its point of origin, transfer and further examination recorded within PIRC Major Incident Property Registers by dedicated production officers. All items seized will be stored securely.

DECISION				
CCTV & Dig	Hal Evide	nce 84r	ategy	
<i>O</i>				
Implement a Co	ctv and E	Digital &	Evidence	
strotegy to 10	lentily p	ublic as	l private	; ; <del></del>
Space CCTV a	nd captu	e any	material	
which may has	vo a bew-	ny ar f	ke nvesti	gation.
Recover evider	ice from	nobile j	proves of	other
electronic des	icos which	may han	re a sign	ila
electronic des bewig Leiz	co CCTV f	rom Ko	healdy 1	lier He
REASON  RELOVEY of ev  +he facts of	idence to	assect.	determin	<i>g</i>
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		***************************************	***************************************	,,
			*************************************	
Offices Making Entrute		John McSpo	orran's signature	
oignatare				
		Sig		
		4	Date: 07/05/2015	

### MANAGEMENT POLICY FILE

DECISION NO:

DECISION	
Major Incident Room	
Establish a Major Incident Loon	n within PIAC
Utilising the CLUEZ Operations	seps fem, and
Establish a Major Incident Loon Utilising the Chui 2 Operations appropriately staffed, to ma of the investigation.	anage all aspect
of the avestigation.	
REASON	
Effective Incident Managem	ren F
	······································
Officer Making Entry:	Making Degicion
hn McSporran's signature John McS	Sporran's signature
	Date: 07/05/2015

Date and Time:..

### MANAGEMENT POLICY FILE

DECISION NO: 7

DECISION
Fail living
Family Liaison.
$\mathcal{O}$
Two Family Liaisan Officers (FLOS) appointed to provide information and support to the family of the deceased.
provide information and support to the family
FLO strategy and recording of cartacts will be documented in the separate FLO strategy logs.
he documented in the concrete fla thateau
Las
FLOS Abstair Lewis and John Clorkin appointed.
REASON
D. 10 1 1 1 1 1 1 1
Provide appropriate support to the family
of the accessed, acting as a saige point of
a to the the second and a material set
LONIACN JOS THE LECEUPT AND PROVISION &
on tact for the receipt and provision of information to pom PIRC
Differ Motion 10 f from T- CAC
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John MaCharresta airmatura
Officer Making Entry
ohn McSporran's signature

Date and Time

Productions	
1 /DOWCTLOM	
all poductions seized by	PIRC to be entired
or MI production regester a	nd managed by
dedicated prowers office	<u> </u>
Arrange transfer of colours.	It stode chose
all productions seized by in MI production registor a dedicated production affice arrange transfer of coleucu seized by Police Scotland	d.s. Jacobson Jacobso
seized by Police Scotland	to PIRC.
· · · · · · · · · · · · · · · · · · ·	
REASON	
m 11014	
Management of Poduction	N
<i>O</i> •	
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	in McSporran's signature
Officer Making Entry	nn McSporran's signature
Officer Making Entry	nn McSporran's signature
Officer Making Entry	nn McSporran's signature

Date and Time:.

DECISION
Ded Madam Garack
Post Mortem Examination.
PM Undertaken at Edinburgh City Mar Tray
1 12 ml m m met
PM Undertaken at Edinburgh City Montrary at 1300 hours as Monday 4 May 2015.
In attudance:
Pathologists: Kery Am Shewer, Ralph Bowhaidar
Dieco Il Commen Siere Manager
Pirc: John Forgeson, Scene Manager Police Scotland: DC Poter Grady
of the state of the Colonian C
also is otterdance: DC Peter Gilzean, SI Rich Covery
DSI Belly Lelle Inv Strot Toylor DCI Keeth Harche PF Bernie Ablett. SPA - Derek Carroll - Photography REASON a QUASAVEXAM.
DE Romio Ablett. SPA - Derch Carroll - Photography
DEACON Q QUESON Exam.
REASON
Examinator of the body of the cliceased to establish a cause of death.
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estasus, a cause of acor.
21 11/2 / 1/200
Body idestification and taken by the regular
Body identification and taken by the Legisan and DC Peter Grady additionally property of deceased taken and destiled by SCRO.
deceased taken and destitled by SERO.
Non engagement by the family at that there who dedired to altend the PM.
Non en 70 gornest by the family in mer with
who dedical to altered the PM.
Cause of death after inhal PM - Unascertained
Two the lasts to be endertaken & toxicology &  nourological samples to be examined.  Officer Making Entry:  Officer Making Decision:  John McSporran's signature
For the tests to be indutaken & poxicology h
roundlegical samples to be examined.
Officer Making Decision:
John McSportan's Signature  John McSportan's Signature
ohn McSporran's signature  John McSporran's signature
John McSporran's signature  John McSporran's signature
John McSporran's signature  John McSporran's signature
John McSporran's signature  John McSporran's signature  Date and Time: 7, 5, 15, 15, 15, 15, 15, 15, 15, 15, 15,

DECISION
House to House Enguires.
H/H strategy by PIRC to identify any persons
H/H strategy by PIRC to identify any persons living at the incident locus who may have witnessed the incident.
Comment: Valice Scot land also irihated a H/H strategy which was partially completed before
strategy which was partially completed before responsibility passed to PIRC. all material from PS transferred to PIRC
REASON
Identify witnesses and obtain their evidence.
H/H Parametos outlined as any dwelling which overlooked incident or immediate
which ovolooked incidest or immediate
Vicinity.
nn McSporran's signature  John McSporran's signature  John McSporran's signature

Date an

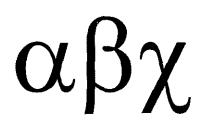
DECISION Navature
DECISION
On 5 May 2015 Mr Stephen M. Gowan COPFS
directed that all aspects of the investigation
directed that all aspects of the investigation including pre-ceeding lisked incidents would how be investigated by PIRC
be investigated by PIRC
Police Statland notified accordingly and
istructed to cease any ivestigative actions
not already in progress and to average the
Police Statland notified accordingly and istructed to cease any investigative actions not already in progress and to average the transfer of their as seed of the investigation
to date to PIRC.
REASON
Misty notesender Wishgaros are all
Wholly independent in retraction into all the circumstances of the cleath of Sheku Baych.
See attached heller from Stephen McGowar, COPPS
hn McSporran's signature  John McSporran's signature
Date:

Date and Time:.

### Crown Office and Procurator Fiscal Service

Crown Office, 25 Chambers Street, Edinburgh, EH1 1LA

Mr Stephen McGowan,
Procurator Fiscal, Major Crime & Fatalities Investigation



Ms Irene Scullion
Head of Investigations
Police Independent Review Commissioner
Hamilton House
Hamilton Business Park
Caird Park
Hamilton
ML3 0QA

Tel:
RNID Typetalk prefix:

Fax: Legal Post Ref:

Your ref:

Our ref: SMCG/GS

5 May 2015

Dear Ms Scullion

# DEATH OF SHEKU AHMED TEJAN BAYOH (DOB 30/9/83) Kirkcaldy, 3 May 2015

In terms of Section 33A of the Police Public Order and Criminal Justice (Scotland) Act 2006 I write to formally confirm the request made on 3 May 2015 that you carry out an investigation in relation to the circumstances surrounding the death of Sheku Ahmed Tejan Bayoh.

There are 2 areas which require investigation. These are:

- (1) The circumstances leading up to the incident, namely Mr Bayoh's movements late on Saturday 2 May and during the early hours of Sunday 3 May, prior the contact with police, including his attendance at a house at Craigmount, Kirkcaldy, and events following his attendance there.
- (2) The incident in which the police became involved with Mr Bayoh shortly after 7am on 3 May.

I understand that the PIRC investigation thus far has concentrated on the incident with police on Sunday morning but given the importance of looking at the incident as a whole and the initial findings of the autopsy it is important to consider all of these matters together.

I will forward a copy of this letter to the Deputy Chief Constables Neil Richardson and Iain Livingstone of Police Scotland for their respective interest to advise them of the parameters of the investigation.

My colleague Les Brown, Head of the Criminal Allegations Against the Police Division will be the Senior Fiscal with oversight of this case and will bring in such assistance from COPFS as required.





I am happy to discuss any of the foregoing and would be grateful of you could confirm receipt of this letter.

Yours sincerely

Stephen McGowan Procurator Fiscal Major Crime & Fatalities Investigation







DECISION Narative.
From witness statements. On the evening of boterday
2 May 2015, the cleceosed and his prend Zahid Saeed work togothe house of this friend Ins
Martin Dick at Dick/Macleod home address
Within the house were; the devensed, Sacred, Dick
and his partner Kirsty Mcheod They arrived at
about 0400 hours on Junday 3 May 2015.
The deceased consumed alcohol and may
have consumed controlled dryes. Dich, McLead
and Social disvide the deceased becoming paramed
and aggresive. The deceased left the house
REASON about 0600 hours followed by Saced. The deceased appears to have walked home
The deceased agrees to have walked home
with Saced drawing to that address at
Collette Bell's Hirhcaldy The deceased appears to
have assaulted Sased new this location.
The deceased may have taker a knife from his
home then walked onto Gramond Gardens,
Templehall avenue, Handry Road, then Hay hed Road.
Several member of the public observed the
deceased walking along the road carrying a
haife and telephoned Police Police offices
were sent to the call. At some pout the deceased
Racke and telephoened Police, Police Offices were sent to the call. At some pout the deceased may have struck a vehicle a vehicles with the knife. Officion McSporran's signature  John McSporran's signature
OfficJohn McSporran's signature  John McSporran's signature
Date: 07/05/2015
Data and Time

### MANAGEMENT POLICY FILE

DECISION NO: 13

DECISION	
H/H Strategy.	
PIRC will under take	HIH enguery at the following location
> Arran Cres,	
> Cramond Gardens	
> Temolehall ave	
Hendy Road from inc	with Templehall to jac with Hayli
Hayfield had from inc w	ith Herdry to inc with Poplar Cre.
(7)	, , , , , , , , , , , , , , , , , , , ,
> Poplar Crescert,	
REASON	
I destify any witnesses	who may have seem deceased
from whom he left his	house to point of
engagement with po	house to point of
The above locations o	wo boh the role taken by
He cleceosed.	
***************************************	
Officer Making Entry hn McSporran's signature	John McSporran's signature

Date and Time:..

Review of Volice Scotland 4/14 Strate	<i>19</i>
•	
In light of normation regarding roote for by deceased and that PIRC have take all aspects of the investigation from holice their H/H strategy has been conceived amended. PIRC will now undertake this within the parameter identified in the	ker
by deceased and that fire have take	u avo
all aspects of the invested in from bolice	Scotlard
their H/H strategy has been reviewed	and
amerded. PIRC will now undertake this	Lection
within the parameters identified is D	cescen 13
AD LARKE	***************************************
	***************************************
REASON	
Review of strategy and alignment to	PRC
Rovew of strategy and alignment to parameter in high of available infor	mation.
	***************************************
	***************************************
	***************************************
John McSporran's signature	
John McSporran's signature  John McSporran's signature	
John McSporran's signature  John McSporran's signature	
John McSporran's signature  John McSporran's signature	
John McSporran's signature  John McSporran's signature  Date and Time:7	715.

DECISION . O	
Media Strategy	
PIAC will produce a med	lia chrakeau to interm
the public and madia	
in undertaking an ind	Eseraus civesingaven
on the instructions of	· · · · · · · · · · · · · · · · · · ·
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appears for information	legy will also encompass
PILC Media Stoff to b	ead a advise a media strategy.
U1	sprokegg =
REASON	
Public Information x	realsurance, allow
nedia oppeals to ma	reassurere, allow sinese poetital witnesses
to the incident,	
	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
C (() John McCo amonto signature	John McSporran's signature
OfficJohn McSporran's signature	osimi mooponamo dignataro
	Date: 07/05/2015
	Date and Time:

DECISION	,
Notification of Swira L	eone High Commission
of the death of one of	its cetizens.
See altached Letter.	eone High Lomaissien.
REASON	
Legal requirement	
	· · · · · · · · · · · · · · · · · · ·
	· · · · · · · · · · · · · · · · · · ·
Offic	John McSporran's signature

www.pirc.scotland.gov.uk



Sierra Leone High Commission 41 Eagle Street Holborn London WX1R 4TL

8 May 2015

Dear Sir

Death of Sierra Leone national Sheku Ahmed Tejan Bayoh (d.o.b. 30/9/1983) Passport number

We wish to notify you of the death of the above named national in Scotland on 3/5/2015 shortly after he had been detained by the police following an incident.

We are the independent body, the Police Investigations and Review Commissioner, responsible for investigating serious incidents involving police bodies operating in Scotland. We have been instructed by the Crown Office and Procurator Fiscal Service (COPFS) to investigate the circumstances of the death. As you will be aware, COPFS is the legal body in Scotland that is responsible for examining all sudden and unexplained deaths.

We telephoned your office on 4/5/15 to inform you of the death. As your office was closed for the public holiday we telephoned again on 5/5/15 when we were advised that we would need to provide cause of death and reasons for detention before your office would be able to take any details. We were unable to provide this at that time as, while we had informed the family's solicitor (their nominated representative) of the post-mortem results, our requested meeting with the family was not scheduled until 6/5/15. When this had happened we e-mailed your general contact e-mail address informing you of this and asking for a specific e-mail address to which we could submit the information we had.

We appreciate that, given the volume of contacts you receive, you may not have been in a position to respond to this by today. This letter therefore provides you with the name, date of birth and passport number of the deceased. I can also inform you that the post-mortem held on 4/5/15 concluded that cause of death was unascertained pending further examination. I am also able to inform you that the police were responding to an incident following calls from members of the public. At this stage of the

investigation, it is not possible to provide further information. At the conclusion of the investigation we will submit a full report to COPFS.

I would appreciate if you could acknowledge receipt of this letter and advise of any other formalities you might wish to be carried out.

Yours sincerely

Irene Scullion Head of Investigations

DECISION	
Obtain Medical Husby of	deceased.
> obtain OP medical recor	
> obtain information for	
deceased or any mode	eal conditions from
childhood, time is see	ra Leone or England
that may not be recor	ded is Of records.
	·
REASON	
DEAR OFFICE & Pokaka	ئىر.
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D for provision to Patholog D Establish any underlying the deceased.	Leagn cover of
the deceased.	/ + / / /
D Background Intermation	a history of allerosed.
nn McSporran's signature	John McSporran's signature
	Date and Time: 9/5/15
	Date and milessing fragmishing

Letter of Notification to Deputy Cheef Localets  (Besignoled Deputs) & P.V.C. (Austigation  and solon material,  Lollo allached. Sent to Police Scotland as S. May 2015.  REASON  Reas	DECISION
(Designated Deputs) of PIRC (Asset igates)  and also material.  Lello Mached. Sent to Police Sentland as 5 May 2015.  REASON  Reagnirement of independent investigation.  In Mesporans signature  Ion Mesporans signature	Letter of Notification to Deputy Cheet Constable
REASON  Registerent & independent investigation.  Minimum McSporran's signature  Nohn McSporran's signature	(Designated Deputy) of PIRC Investigation
REASON  Registerent & independent investigation.  Minimum McSporran's signature  Nohn McSporran's signature	and requirement to sibmit statements, clowments
REASON  Registerent & independent investigation.  Minimum McSporran's signature  Nohn McSporran's signature	and other motorial,
REASON  Registerents & independent investigation.  In McSporran's signature  John McSporran's signature	
REASON  Requirement of independent invastigation.  In McSporran's signature  John McSporran's signature	Letter attached. Sent to Police Scotland on 5 May 2015.
REASON  Requirement of independent invastigation.  In McSporran's signature  John McSporran's signature	
Requirements & independent involting atom.  In McSporran's signature  John McSporran's signature	
Requirements & independent involting atom.  In McSporran's signature  John McSporran's signature	
Requirements & independent involting atom.  In McSporran's signature  John McSporran's signature	
Requirements & independent involting atom.  In McSporran's signature  John McSporran's signature	nr. a dona
hn McSporran's signature  John McSporran's signature	
hn McSporran's signature	Togo or Carlo
hn McSporran's signature	
	hn McSporran's signature  John McSporran's signature
A1/11/	
Date and Time: 9/3/1).	Date and Time: 9/5/13.

www.pirc.scotland.gov.uk

Mr Neil Richardson Deputy Chief Constable Police Scotland Police Headquarters



cc: DCI Keith Hardie, SPOC

5 May 2015

Dear Mr Richardson,

#### DEATH IN POLICE CUSTODY, KIRKCALDY SHEKU AHMED TEJAN BAYOH - BORN: 30/09/1983

On 3 May 2015, Sheku Bayoh died within Kirkcaldy Victoria Hospital. Shortly before his death Mr Bayoh had been arrested by police officers in Hayfield Road, Kirkcaldy. Police Scotland notified Mr David Green, Head of the Scottish Fatalities Investigations Unit of COPFS of the death who instructed that, in terms of Section 33(a) of the Police Public Order and Criminal Justice (Scotland) Act 2006, the Police Investigation & Review Commissioner (PIRC) conduct an investigation into the circumstances of Mr Bayoh's arrest and death.

Later that day, Keith Harrower, Deputy Senior Investigator with PIRC, had contact with Detective Superintendent Patrick Campbell who provided a briefing of the police investigation and actions undertaken until that juncture, and agreed a number of actions to be undertaken by both PIRC investigators and officers from Police Scotland.

On 4 May 2015, I appointed William Little, Deputy Senior Investigator, as the lead investigator for this incident, and a meeting was held between DSI Little and Det Supt Campbell where a handover was agreed to enable my investigators to conduct an independent investigation within the parameters initially set by COPFS.

On 5 May 2015, Mr Stephen McGowan, Deputy Head of Major Crime & Fatalities Investigation, COPFS, instructed that I expand the parameters of my investigations to include:

- (1) the circumstances leading up to the incident, namely Mr Bayoh's movements late on Saturday 2 May and during the early hours of Sunday 3 May, prior the contact with police, including his attendance at a house at Craigmount, Kirkcaldy, and events following his attendance there.
- (2) the incident in which the police became involved with Mr Bayoh shortly after 7am on 3 May.



In order to progress the investigation and in accordance with Regulation 5 of the Police Investigations and Review Commissioner (Investigations Procedure, Serious Incidents and Specific Weapons) Regulations 2013, I will be obliged if you will cause to be submitted DSI Little the undernoted documents, productions and other information as soon as possible. In this regard, please note that the regulations state that documents, records or any other information must be provided in a form acceptable to the Commissioner. I therefore require that you provide documents in MS Word format, audio material in Wav format and that all video material supplied should be able to be viewed and played in Windows Media files. Original hard copy statements for all witnesses will also be required.

- 1. A certified copy of the death report submitted by Police Scotland to COPFS.
- Certified copies of all Command and Control Records (STORM) records relating to the incident involving the now deceased that occurred on 2 or 3 May 2015.
- Original signed statements, and MS Word copies thereof, from every police officer and member of police staff, including ACR staff, and statements from Scottish Police Authority staff, who were involved in the incident, and any police officers or member of police staff who undertook any subsequent actions in respect of this investigation. This should include any police officer or member of police staff who seized any productions.
- 4. A statement from Chief Superintendent Garry McEwan regarding his actions in respect of this incident, including his interaction with the deceased family.
- 5. Operational statements from the officers involved in the arrest of Mr Bayoh.
- 6. Details of the police officer injured during the incident and any medical records held by Police Scotland in respect of those injuries.
- 7. Any statements taken by Police Scotland from members of the public. Where Police Scotland have not taken statements but are aware of the identity of any such witnesses, please provide their details.
- 8. Statements taken from any medical and ambulance staff.
- Certified copies of recordings of all telephone calls made to the Police Scotland ACR / Contact Centre in respect of this or related incidents and copies of any 999 calls.
- 10. Certified copies of recordings of all Airwave Radio Traffic related to the incident(s) and index of content to show file numbers/dates/times of recordings and identification of police officers and police staff.
- 11. Original pubic space CCTV material seized by Police Scotland which may have captured the now deceased and police officers' actions on 2 and 3 May 2015.
- Certified copies of all records held or accessed by Police Scotland in respect of the deceased on any police system, including the Scottish and English Intelligence Databases, CHS/ SCRO records and Vulnerable Person Database entries.
- 13. A full list of all productions seized during the course of the police investigation along with a certified copy of the relevant Scene Entry Log's and Scene Management Log's, including locations held. Further arrangements will then be made for the handover off relevant productions seized by Police Scotland.

- 14. Certified copies of any images obtained by Police Scotland from mobile phones or other electronic devices used by members of the public and police officers which recorded in still photograph or video parts of this incident.
- 15. Certified copies of the Police Scotland HOLMES witness list and action log.
- 16. Certified copies of any Police Scotland strategies prepared in respect of this incident, including the forensic, house to house, CCTV strategies, etc.
- 17. Certified copy of the Police Scotland Use of Force Standard Operating Procedure.
- 18. Certified copies of the minutes from all meetings including that of the Gold Strategy meetings pertaining to this incident.
- Certified copies of the PAVA / CS Spray records for the officers involved in the arrest
- 20. Certified copy of the current Community Impact Assessment.
- 21. As Police Scotland have expertise in the monitoring of social networks and have directed staff to monitor such networks for relevant material in respect of this incident, I will be obliged if you can ask your staff to continue to undertake this function, supplying such material to PIRC investigators.

Detective Superintendent Campbell has intimated that Detective Chief Inspector Keith Hardie will perform the role of single point of contact (SPOC) with PIRC. If this is not suitable I would be obliged if you could advise me of the details of the new SPOC.

Police Scotland may consider or be aware of other documents or records, etc. which are connected to this incident and which have not been initially specified above. In this respect, I will be obliged if you can identify any such documents and provide certified copies thereof.

Where possible all documents should initially be transmitted electronically to the following secure email address: and thereafter supplied as productions appropriately labelled and certified, where applicable.

Once hard copy material is available please notify my staff who will arrange its collection.

William Little can be contacted on the number above or by email on

Should you have any queries in respect of this matter please do not hesitate to contact me.

Yours sincerely,

Kate Frame
Police Investigations & Review Commissioner

Date and Time: 9555.

DECISION
Lead Investigator a PIRC SI to meet with
family family Charge Mr aano anwar a
pine flois to explain sole of PIRC and
answer any questions or concerns the family a
their langer may have regarding the investigation.
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REASON
D Family liaison por MI strategy
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Dadovers any family concerns or questions over
the role of PIRC, Low the investigation will progress and directions to PIRC by COPPS
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progress of the enging.
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DECISION	
Community Impact & Tess	ions
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to PS.	
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DECISION
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seeking support wire accessory from our our
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support, advice and assistance to family
of deceased. Although not directed by colfs at this stage, take agricance of any usive of race
at this stage, take cogniserce of ay use of race
if they energe.
REASON
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Provide oppopulate support taking cognisarce of cultival & religious issues. address family concerns in a supportive & sympathetic manner.
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Date and Time: 9515.

Date and Time: 955

DECISION	
Notification to Police Scotland to approach	
the 9 offices involved in arrest and regrest	
statements from them.	
Motification to Police Scotland to approach the 9 offices involved in arrest and request statements from them. If they decline obtain reason for not providing statements.	
Hotemank.	
Status of officer remains that of witnesses,	
REASON	
Progress investigation & obtain detailed account	
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PIRC requested stalements via PS SPOC on S, G a 7 May 2005.	
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Date and Time: 75/5

DECISION	
Hospital management.	
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statements from hospitor	l staff x recovery f
medial rounds Estes	how I carv available
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hn McSporran's signature	Offi John McSporran's signature

Date and Time: 9/5/15.

## MANAGEMENT POLICY FILE

DECISION NO: 25

DECISION
Scene Re-visit 10 May 2015
PIRC Investigators to re-visit scene are week
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ofto event at the time it occurred [0630 to 0800) to trace any witnesses to event.  Assistance from 15 Traffic afficer from as with area to stop cars.
area to stop cars.
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Trau witnesses to event a obtain additional
evidence x information.
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DECISION  Alian to the total the second to t
offices refuse to give statements.
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Notification from 15 that the 9 effices have refused, at this line, to give stolements following advice from their lawyer
Lollowing advice from their lawyer
Dote 7 May 2015.
REASON
John McSporran's signature  John McSporran's signature

DECISION	
Prioritisation & Aca	Lions
Each day PIRE Engu	voy manager will
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all actions to be und	
and principles addresses	e directed appopriately
and priorities addresses will be kept by the detailing updates x	enging office staff
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REASON Ensure efficient mana focus on enquiry pr	agenest fresources and
focus on enquiry p	coraus
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Offic John McSporran's signature	Officer Moking Pecicion's signature
	Signatur  Date: 09/05/2015
	Date and Time:

DECISION  Charles Man	4.
Forensic Strategy Mee	<i>4019</i> :
Meeting held with rele	vant perensic spacealists
to prioritise the exa,	mination of items seized
for forensic examina	ition.
See attached.	
REASON	t & substant
Prioritise the examin Discuss with Patholo and other information assist establishing a c	gest material, evidence
and other information	required by them to
assest establishing a c	ave f death.
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Offi John McSporran's signature	Office Of
	Signa

Date and Time:

Forensic Strategy Meeting

1440 hours on Tuesday 12 May 2015

SPA - Howdenhall, Edinburgh

### 1. Present:

PIRC Senior Investigator John McSporran (Chair)

PIRC Deputy Senior Investigator William Little

PIRC Investigator Garry Sinclair (Productions)

PIRC Investigator John Ferguson (Scene Management)

PIRC T/Investigator Stuart Taylor (Scene Management) (minutes)

COPFS Les Brown - Head of Criminal Allegations Against Police Division

SPA James Orr - Business and Performance Relationship Manager

SPA Detective Inspector Jim Duggan - Forensic Gateway Manager

SPA Gordon Young - Senior Scene Examiner

SPA Gail McKay - Chemistry

SPA Maggie MacPhee - Biology

SPA Judith Archbold - Mark Enhancement Lab

Police Inspector Darren Faulds (Road Policing - Collision Investigation)

Pathologist Dr Keryanne Shearer

Pathology Trainee Gillian Wilson

### 2. Welcome / Purpose

SI John McSporran opened the meeting and thanked everyone for attending. He outlined that the purpose of meeting was to discuss and agree the prioritisation of the forensic examination of productions seized during the PIRC investigation into the death in police custody of Sheku Ahmed Tejan BAYOH on Sunday 3 May 2015.

### 3. Introductions

Persons present introduced themselves and gave a brief overview of their roles and responsibilities.

#### 4. Overview

SI McSporran provided an overview of the PIRC investigation into the death of Sheku Bayoh, a Crown Office directed investigation, and the progress of the investigation to date.

Les Brown, COPFS, spoke briefly about the role of COPFS is respect of the investigation of deaths and the tasking of PIRC to undertake an independent investigation and report their findings to COPFS.

Dr Keryanne Shearer, Pathologist, gave an update on the initial result of the post mortem examination (cause of death unascertained) and further tests and examinations being undertaken to determine a cause of death.

(MINUTES)

### 5. Forensic Examination priorities

The meeting then progressed to discuss the prioritisation of the forensic examination of those items seized as productions during the investigation and the following actions were agreed.

1. Toxicology and Neurology results to continue to be fast-tracked to allow Dr Keryanne Shearer (Pathologist) to be able to provide full result of Post Mortem examination and Cause of Death, if ascertainable, as quickly as possible. To assist this PIRC to have Prod 168 - Blood Samples x 4 submitted to laboratory at Glasgow University as quickly as possible with Dr Shearer to contact the laboratory regarding tests to be carried out.

PIRC to provide scientific research papers to Dr Shearer regarding the effects of CS/PAVA spray. PIRC to prepare and submit a package to Dr Shearer with: GP medical records, Hospital medical records, statements from hospital staff, statements from witnesses to the deceased behaviour and actions in the lead up to his arrest and witnesses to the arrest, CCTV compilation and photographs.

2. Knife recovered at Hayfield Road (locus of detention) **Prod 184 - Knife** is to be:

Photographed by SOCO prior to any testing Examined for presence of paint Examined for presence of DNA Examined for presence of Fingerprints

This production is also to be examined to establish whether it is a match to/similar to Prod 216 - Knife 1, Prod 217 - Knife 2 and Prod 218 - Knife 3, which were seized from the deceased's home address shortly after the incident. The above mentioned productions to be submitted by PIRC to SPA at Gartcosh as guickly as possible.

3. Drugs/pills/medication found within deceased's home address to be submitted to SPA Drug Unit at Gartcosh.

Following productions to be photographed by SOCO prior to examination.

**Prod 215 - 16 Loose Tablets** to be processed as main priority. Other drugs to be examined include:

Prod 209 - Bottle of 56 Tablets Labelled Creatine

Prod 210 - Bottle of 33 Tablets Labelled Herbal VY For Men

Prod 211 - Bottle of 48 Tablets Labelled Rhodiola

Prod 212 - Bottle of 38 Tablets Labelled Testosterone Booster

Prod 213 - Box of 27 Tablets Labelled Omeprazole

Prod 214 - Box of 7 Tablets Labelled Omeprazole

4. PC Nicole Short's body armour to be examined for possible footprint. Any footprint found to be compared with deceased's footwear which was seized at Victoria Royal Infirmary, Kirkcaldy at the time of the recovery of the body. Relevant productions are:

Prod 051 - Vest JM019 - PC 1014 Nicole Short

Prod 166 - GAY016 - Right Boot Prod 167 - GAY017 - Left Boot

Above productions to be photographed by SOCO prior to examination.

5. Paint samples taken from white SEAT Toledo motor vehicle (registration to be compared against any paint identified/recovered from knife found at Hayfield Road (locus of detention). Relevant productions are:

Prod 184 - Knife

Prod 233 - Paint Sample 1 (from AM2)

Prod 234 - Paint Sample 2 (from AM3)

 SPA Biologist Maggie MacPhee requested that PIRC provide her with Prod 140 - Blood for DNA - Bayoh for the purposes of testing for deceased's DNA profile for future comparisons.

Maggie MacPhee also asked that PIRC retain productions:

Prod 133 - Nasal Swab Wet and Dry - Bayoh

Prod 134 - Mouth Swab Wet and Dry - Bayoh

Prod 135 - Mouth Swab - Bayoh

Prod 136 - Right Face Swabs Wet and Dry - Bayoh

Prod 137 - Left Face Swabs Wet and Dry - Bayoh

within a freezer for potential future examination.

- 7. Les Brown COPFS requested that Prod 008 AM008 Personal Radio PC 040523 Craig Walker (Bloodstained) is submitted to SPA Biology department for examination to establish if the blood on the radio can be identified as contact or spray in nature. DNA profile will also be required.
- 8. Discussion took lace regarding the potential for Road Policing Laser equipped 360 capture of the scene and scene reconstruction. This was placed on hold at present.
- 9. It was agreed that SPA Business and Performance Relationship Manager James Orr would coordinate all productions submitted to SPA with regards to determining the sequence of the various examinations to be carried out. SPA will also facilitate the transfer of productions to any laboratories outwith Gartcosh as required.
- 10.SI McSporran gave an overview of PIRC intentions in respect of examination of mobile telephones seized. These items will be examined separately.

# 6. Conclusion

SI McSporran concluded by summarising the agreed forensic examination priorities and thanked everyone for attending the meeting.

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all mobile relevant to forensically	the engoviera	Lat may hold in the se	levidence ized and od 8/3 May 201
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that of witnesses.	. 1 1 14
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	Date and Time: 13/5/15.
	Date and Time:

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DECISION	
Progress interviews of rea	latures of deceased
Progress interviews of cer to obtain background	a medical information
which may assist to esta	Shish a cause of death.
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family solutes Mr anw	ar.
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DECISION	
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with family of decrosed	
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Family say PS provided to them regarding the a provided into to family who as thorsed it and	what that into was
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	Date and Time: 16 5 15.
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DECISION
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It is clear that COPFS are providing information
to Mr anway the family solicitor, regarding
the investigation, post morten a other findings.
PIAC ore unsighted on some of these nothers
and this can undernice a compromise our
dealings with the deceased family
Directo of Insekgations has discussed
this matter with Les Brown, cotts, and
- requested that he ensure PIAC are
REASON apprised of all such communications
to ensure our investigation and relationship
with family does dot soft detrimental
empact.
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Date and Time:

DECISION	
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REASON	
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	Date and Time: 8515

DECISION .	
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Wrote to Swra Leone ! regresting assistance to ac any medical recor regarding deceased.	establish of the
ar any medical rosor	ds held is country
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REASON	
assist pathologist with	h medical background
assist pathologist with to deceased	
	***************************************
	John
John McSporran's signature Of	Offic <mark>McSporran's signature</mark>
	Sign

Police Investigations & Review Commissioner
Hamilton House, Hamilton Business Park, Caird Park, Hamilton ML3 0QA
Freephone:

f: e: enquiries@pirc.gsi.gov.uk

www.pirc.scotland.gov.uk

Police Investigations & Review Commissioner

Sierra Leone High Commission 41 Eagle Street Holborn London WX1R 4TL

27 May 2015

Dear Sir

Death of Sierra Leone citizen
Sheku Ahmed Tejan Bayoh, born 30 September 1983 in
Passport number

On 8 May 2015, the Head of Investigations for PIRC notified you of the death of one or your citizens, Mr Sheku Ahmed Tejan Bayoh on 3 May 2015 in Kirkcaldy, Scotland, following his arrest by police.

PIRC has been instructed by the Scottish Crown Office and Procurator Fiscal Service, who are responsible for the investigation of all sudden deaths in Scotland, to conduct an independent investigation into the circumstances of the death.

Following an initial post mortem examination of Mr Bayoh, the cause of death cannot be ascertained and further medical tests are being undertaken to establish a cause. As part of these investigations the medical history of Mr Bayoh will be examined to determine whether he had any underlying health problems which may or could have contributed to his death.

In order to progress this aspect of the investigation I would be grateful for the assistance of the Sierra Leone High Commission to establish if there are any medical records held in Sierra Leone regarding Mr Bayoh.

From information provided to PIRC by Mr Bayoh's family, Mr Bayoh resided in and left Sierra Leone aged 12 in 1995, during the civil war, to reside with relatives in London. He returned to Sierra Leone on several occasions between 1995 and 1997, before returning to the United Kingdom where he has resided ever since.

I enclose a copy of our letter of 8 May 2015 and I would appreciate any assistance or direction the High Commission could provide in respect of this matter. Should you require any further information that may assist you in this request then please do not hesitate to contact me.

Yours sincerely

William Little Deputy Senior Investigator

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of deceased.	
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Offic	John McSporran's Ofsignature
	Sig
	Date and Time: 27/5/15
	Due ald Intermatification
	•

### McSporran J (John)

From:

Lewis A (Alistair)

Sent:

27 May 2015 14:40

To:

Little W (William); McSporran J (John)

Cc:

MacIntyre I (Ian); White L (Laura)

Subject:

Text Message from Ade Johnson

# <u>Text message received from Ade Johnson – 0701hrs 27/05/2015 (Typed as per text message)</u>

'Hi Alister. Please speak to Aamer in regards to speaking to Sheku's mum.

Please can you give us an update on how many police officers PIRC has interviewed as of today 27<sup>th</sup> May 2015?

Can you also clarify if any of the officers has been suspended as of today 27<sup>th</sup> May 2015?

Can you give us feedback on the number of police officers that were in contact with Sheku on the 3<sup>rd</sup> May 2015 before he died not after?

Can you also clarify were police Scotland first got contact with Sheku. Was it at his house or at Hayfield Road, Kirkcaldy?

Can you clarify if Sheku's gold phone is with police Scotland and if so how did they get it?

Can you clarify if police scotland officers involved are cooperating with PIRC fully as of 27<sup>th</sup> May 2015?

Has PIRC spoken to any staff at A+E Victoria Hospital and the ambulance service?

Has PIRC obtained the videos from A+E, ambulance service and Kirkcaldy police station?

The family will like the investigation to focus on what happen on the 3<sup>rd</sup> May 2015 between the hours 7.00am and 8.00am. When Sheku came into contact with police Scotland officers from Kirkcaldy police station.

The investigation should not be about Sheku's character or family or lifestyle. Please reply to this text via text reply or email <a href="mailto:shekubayohrip@gmail.com">shekubayohrip@gmail.com</a>

We believe PIRC should have the answers to these questions and it should not take more than 2 hours for you to reply.

Thanks Alistair for your cooperation.

### PIRC RESPONSE 0928hrs 27/05/2015

Hi Ade. It would not be appropriate to respond by txt or generic email. We understand about Sheku's mum. We will leave it just now. I will speak soon. Alistair.

Alistair Lewis | Investigator Police Investigations & Review Commissioner

Hamilton House,	Hamilton	Business	Park,	Caird Park,	Hamilton	ML3	0QA
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www.pirc.scotland.gov.uk independent and effective investigations and reviews

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	Date and Time: <mark>28/05/2015</mark>

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Instruction from COPFS to factor into irrestigation concerns raised by family & this solicitor See ablached Letter
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Date and Time: 29/5/15.
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# **Crown Office and Procurator Fiscal Service**

Procurator Fiscal's Office 10 Ballater Street, Glasgow G5 9PS

## CRIMINAL ALLEGATIONS AGAINST POLICE DIVISION



Ms Kate Frame
Police Investigations and Review Commissioner
Hamilton House
Hamilton Business Park
Caird Park
HAMILTON
ML3 0QA

Enquiries: 0844 561 3000 (from landlines) and 01389 739557 (from mobiles) Legal Post -



Your ref:

Our ref: LAB/CI

Date: 18 May 2015

Dear Ms Frame

# CRIMINAL ALLEGATION AGAINST POLICE DEATH OF SHEKU BAYOH

As you and your team of Investigators are no doubt aware, the Lord Advocate met with the family of Sheku Bayoh on 14 May 2015. During the meeting, the family, and their legal representative highlighted concerns that the family had in relation to the circumstances of the death and the actions of Police Scotland Officers, particularly in relation to the immediate aftermath of the death. I have received a letter from Solicitors highlighting a number of issues, and requesting information. I have summarised these in the attached document and I would be grateful if you would factor these in to the ongoing investigation and revert to me with the information requested, particularly in relation to the provision of documentation.

Please do not hesitate to contact me if you require clarification on any point raised.

Yours sincerely



L A BROWN Head of Criminal Allegations Against Police Division

Enc





A request that Solicitors for the family be provided with Crime Scene Management Protocols in the event of deaths in custody and also Protocols relating to the use of restraints, CS spray, batons and positional asphyxiation for the Police Service of Scotland.

A request that Solicitors for the family be provided with the information given to those conducting the post mortem examination and in particular the briefing paper prepared by SIO Pat Campbell. Solicitors for the family have requested that the PIRC investigation should cover the contents of the information contained within the briefing paper prepared by the SIO and in particular why he did not advise PIRC of the following:

- CS Spray having been used by Officers at the incident
- The use of batons by multiple Officers
- In addition the Pathologists are not told that a minimum of 9 Officers are involved in the struggle with Mr Bayoh
- No information is provided to the Consultants to advise of the fact that the knife was not used on anybody and that nobody was stabbed
- The Report claims that a large knife was being carried it appears to be based on a Report rather than fact
- The contents of the background circumstances regarding whether the hand cuffs or leg restraints were removed
- What further information was provided to Pathologists

The Solicitors have also expressed concern in relation to whether initial statements by Officers involved in the incident and notebooks of those Officers have not been seized by PIRC.

They have also made a request that all CCTV footage from Kirkcaldy Police Office both inside and outside is seized as this may show if there is any conferring between Officers following the death and may also show which Officers left in the cars to respond to the incident.

Solicitors for the family have also requested progress reports on the following enquiries which I understand are already underway in which they are seeking to pass on to the Pathologist instructed by the family:

- Solicitors have requested a detailed narrative of events immediately preceding the death to be provided including what they have termed the briefing paper provided to PIRC
- Enquiries into the past medical history of the deceased to be fully looked into
  particularly any known familial or personal blood conditions associated with blood
  haemoglobin abnormalities haemoglobinopathies such as sickle cell disease and
  thalassaemia and any past respiratory problems such as asthma. Solicitors have also
  requested copies of his medical notes which I understand you are in possession of
- The testing of tablets recovered from the deceased or his home address
- Reference to the act of resuscitation on the deceased and an enquiry as to how good this resuscitation was on site and whether it was carried out expeditiously and by qualified persons.
- Whether anything was removed from inside the mouth of the deceased when he was being resuscitated and observing that there was evidence of recent damage to his mouth, lips and gums and enquiring as to how this occurred.
- Evidence of a terminal physical struggle shown by abrasions of his face and the collection of several lacerations to his lips and inside his gums and mouth querying whether this could have been caused by airway insertion against clenched teeth and requesting confirmation of this

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	Date and Time: 2/6/15.

# **Crown Office and Procurator Fiscal Service**

Procurator Fiscal's Office 10 Ballater Street, Glasgow G5 9PS

### **CRIMINAL ALLEGATIONS AGAINST POLICE DIVISION**



Kate Frame
Police Investigations and Review Commissioner
Hamilton House
Hamilton Business Park
Caird Park
HAMILTON
ML3 0QA

Enquiries: 0844 561 3000 (from landlines) and 01389 739557 (from mobiles) Legal Post -

Your ref:

Our ref: LAB/JMCK Date: 1 June 2015

Dear Madam

### **DEATH OF SHEKU BAYOH**

At the recent meeting with the Lord Advocate, the solicitor acting for the family of Mr Bayoh requested sight of relevant standard operating procedures for the Police Service of Scotland in relation to incidents of this type. I am aware that a significant amount of material in this regard was delivered to the Crown recently by PIRC investigators.

I have advised the solicitor that I consider that requests for disclosure of this material in its entirety is premature, standing that the PIRC investigation is continuing and your report on the circumstances has still to be submitted. John Mitchell is aware of the situation, but I would be grateful if you would confirm that the PIRC investigation will examine compliance with standard operating procedures in relation to the death of Mr Bayoh and specifically address this in the report to the Crown.

I am grateful to you for your assistance in this matter.

Yours faithfully



L A BROWN
Head of Criminal Allegations Against Police Division





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	Date and Time: 12/6/15.

## Crown Office and Procurator Fiscal Service

Crown Office, 25 Chambers Street, Edinburgh, EH1 1LA



Mr Stephen McGowan, Procurator Fiscal Major Crime & Fatalities Investigation

Kate Frame
Police Investigations & Review Commissioner
Hamilton House
Hamilton Business Park
Caird Park
Hamilton
ML3 0QA

Tel:
RNID Typetalk prefix:

Fax: Legal Post:

Your ref: Our ref:

12 June 2015

BY EMAIL

Dear Commissioner

# DEATH OF SHEKU AHMED TEJAN BAYOH (Date of Birth: 30.9.83) Kirkcaldy 3 May 2015

I refer to my letter of 5 May 2015 requesting that you carry out an investigation in relation to the circumstances surrounding the death of Sheku Ahmed Tejan Bayoh in terms of Section 33A of the Police Public Order and Criminal Justice (Scotland) Act 2006.

In that letter I directed attention to two specific areas which required investigation. Since then, I have been made aware of a number of concerns expressed by the deceased's family in relation to events that occurred after the initial involvement of police officers.

I am aware that Director of Investigations John Mitchell has been in discussions with Les Brown COPFS Lead in relation to these matters.

The concerns expressed by the family of the deceased as I understand it relate to the following broad areas

- Allegations by the family that they were provided with misleading and erroneous information concerning the death of Mr Bayoh to family members and a concern as to why they were provided with that information.
- Concerns that the initial police investigations and attempts to secure evidence were not thorough meaning that crucial evidence was lost to the inquiry
- There was inappropriate conferring between police officers

If there were evidence to confirm these concerns that may indicate the commission of the criminal office by a police officer where the conduct amounts to a criminal neglect of duty or possibly an attempt to pervert the course of justice. As a result I am content that these should be investigated.







I have been made aware of correspondence received by the Director of Investigations from PWB Law Solicitors dated 10 June 2015 relating to a statement from a representative of the Scottish Police Federation which had been sought by PIRC. I consider the question of whether such a statement is sought is an operational matter for the PIRC in relation to its conduct of the investigation and I am content for you to progress this as you see fit.

It would be helpful if you could give an indication as to likely timescales for the submission of your final report.

I will forward a copy of this letter of DCCs Neil Richardson and Ian Livingstone of Police Scotland for their respective interest.

I am happy to discuss any of the foregoing and would be grateful if you could confirm receipt of this letter.

Yours sincerely



Stephen McGowan
Procurator Fiscal
Major Crime & Fatalities Investigation







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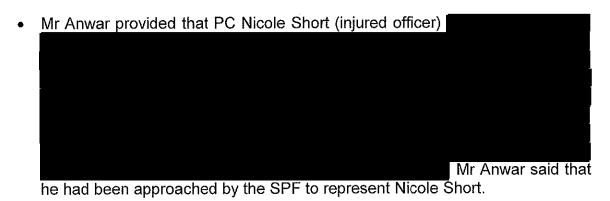
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## Note of Meeting with Mr Aamer Anwar, solicitor for family of Sheku Bayoh

1400 hours on 22 June 2015 at Mr Anwar's offices, Present: Mr Anwar, SI John McSporran, DSI Brian Dodd

- Discussion on findings contained in Post Mortem report, particularly cause of death, now given as 'Sudden death in a man intoxicated by MDMA (Ecstasy) and alpha-PVP, whilst being restrained'. Mr Anwar was informed PIRC would seek expert opinion on the effects of these drugs and restraint.
- Mr Anwar asked for a description of the officers involved in the restraint of Sheku Bayoh. I told him that we could not release this information with the approval of Crown. Mr Anwar produced an email from Les Brown, COPFS, in which Les Brown appears to instruct Anwar that if he wants a description of the officers he could get this from PIRC. I said I had received no such instruction from COPFS and, until I had, I could not release this information.
- Mr Anwar said that he had a description of the officers and that one of the
  officers restraining Sheku was "built like a brick shithouse". It was apparent
  that he had obtained a description of the officers from somewhere. I reiterated the PIRC position that we could not provide any description of the
  officers until authorised by COPFS to do so.
- Mr Anwar said that the family were still concerned that Police Scotland lied to them on the day of death, giving them several differing accounts of what happened. I told him we had still to interview various senior officers and we would seek detail of what occurred.



- Mr Anwar asked about the knife found at the scene and the search of Collette Bell's house. I informed him that knives seized from the house would be compared to the knife fond at the locus for opinion on whether they came from a matching set.. Mr Anwar said that only Police Scotland were speaking to the seizure of knives from the house and Colette Bell was unaware of their seizure when it occurred.
- I informed Mr Anwar that, in light of the toxicology and PM findings it was the PIRC intention to re-interview close associates of the deceased to discover whether we could trace when and where he consumed the drugs and his

background in respect of illegal drug consumption.

 The was general discussion on the progress of the investigation, including that PIRC had still to interview a number of senior officers. Mr Anwar was asked whether the family wished another meetings with PIRC and he said he would get back to me or the FLO's if this was the case.

John McSporran, SI

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	Date and Time: 24/6/15

#### McSporran J (John)

McSporran J (John)

Sent:

25 June 2015 11:26

To:

MacIntyre I (Ian); White L (Laura)

Subject:

FW: Sheku Bayoh - Death in Police Custody

Importance:

High

For info and recording.

### John McSporran | Senior Investigator

Police Investigations & Review Commissioner (PIRC)

Hamilton House, Hamilton Business Park, Caird Park, Hamilton ML3 0QA email www.pirc.scotland.gov.uk

Tel:

Mob:

Independent and effective investigations and reviews

From: Office [mailto:office@aameranwar.com]

**Sent:** 24 June 2015 16:30 **To:** McSporran J (John)

Subject: Sheku Bayoh - Death in Police Custody

Importance: High

Dear John

#### **PIRC-DEATH OF SHEKU BAYOH**

I met with the family yesterday and advised them of our meeting yesterday.

The family have requested the following details:-

- i) What distance was the 'knife' found from where Sheku Bayoh lost consciousness.
- ii) Kirkcaldy Police conducted door to door inquiries and spoke to potential witnesses. Have the background of witnesses been checked, the family's concern being of any undue pressure being brought to bear on witnesses who give statements.
- iii) On the last occasion the family asked about the witness who saw what happened from his window and whether he was upstairs or downstairs.
- iv) Are PIRC able to shed light on why Chief Superintendent Gary MacEwan advised the family that Sheku had a knife in his hand and tried to attack the police woman with it, hence why spray was used on him? Clearly this contradicts the police officers who advise you that there was no knife in Mr Bayoh's hand when they arrive.
- v) At what point did the Police know it was Sheku Bayoh who was in their custody?
- vi) Why were PIRC requiring the password from those managing the CCTV for the Gallacher Pub, as this is required for editing?
- vii) When can the family see all the CCTV?
- viii)

- In terms of the aftermath of the incident I note in correspondence from Lindsey Miller on behalf of the Lord Advocate that 'PIRC will as part of their investigations examine and report on the procedures that were followed after Mr Bayoh was taken to hospital. PIRC have been asked to include their findings in the report to the Crown.' Accordingly can you advise if you will examine and report on procedures that were followed by Kirkcaldy Police in relation to the various allegations made by Zahid Saeed of his treatment by CID including assault and abuse at the police station. Of course we would assume that this material should be visible on the station CCTV that you advised had been retrieved.
- x) Can you advise if you will examine and report on procedures that were followed by Kirkcaldy Police on the various allegations of threats and abusive treatment made by the friends of Sheku Bayoh. We are concerned that they have advised that PIRC did not appear interested in considering these matters.
- xi) The family are none the wiser as to what was said and what attempts were made to deescalate the situation or what happened to provoke a response from the police other than an officer being punched.
- xii) Could you confirm the expertise of Professor Flanaghan in relation to positional asphyxiation and restraint techniques and provide details of papers he has published.

We appreciate that he has expertise in toxicology but we had already raised concerns with yourselves and the Lord Advocate if it appears to the family that you are only interested in pursuing one line of inquiry. Despite what you say we are unable to find any papers he has published in relation to his expertise in restraint and positional asphyxiation.

As stated on previous occasions in deaths in custody, there will always be the additional difficulty of separating any potential contribution of restraint measures from the underlying pathology. For example, was death due to the police restraint methods, or to positional asphyxia, or from excited delirium syndrome/ABD or from the interplay of all these factors? The causes of these deaths can be seen to be multifactorial; focussing on biophysiological causation alone ignores the narrative of each individual death and the complex factors leading up to the death- hence our concerns.

### **Kind Regards**

**Aamer** 

Aamer Anwar & Co Solicitors 63 Carlton Place Glasgow G5 9TW

T 0141 429 7090 F 0141 429 7025 E www.glasgow-lawyer.com

For all general enquiries and appointments please contact office@aameranwar.com



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This email has been received from an external party and has been swept for the presence of computer viruses.

DECISION	,
Instruction from COPFS	re investigation
Instruction from COPFS (See attached email)	· · · · · · · · · · · · · · · · · · ·
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REASON	
COPAS Instruction.	
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Officer John McSporran's signature	Officer John McSporran's signature
	Signatu
	Date and Time: 3/7/15.

### McSporran J (John)

From:

McSporran J (John)

Sent:

03 July 2015 08:24

To:

MacIntyre I (Ian); White L (Laura); Scullion I (Irene)

Subject:

FW: Sheku Bayoh

lain / Laura

Given item 3 below, please record email as a Crown instruction to investigate, raise action and allocate to Brian Dodd / Ross Stewart.

John

John McSporran | Senior Investigator

Police Investigations & Review Commissioner (PIRC)

Hamilton House, Hamilton Business Park, Caird Park, Hamilton ML3 0QA

email:

www.pirc.scotland.gov.uk

Tel: , Mob:

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----Original Message----

From: Brown, Les (Head of CAAP-D) Les Brown's email addres

Sent: 02 July 2015 16:11 To: McSporran J (John) Subject: Sheku Bayoh

Dear John

Thank you for forwarding the email dated 24 June 2015 from Aamer Anwar.

Standing that the majority of points raised by Mr Anwar were raised at a meeting between the family of Mr Bayoh and PIRC investigators, the Crown consider that the extent of information disclosed by PIRC at this stage is an operational one to be taken by the Commissioner. That decision will no doubt be informed by the processes that have been applied by PIRC in relation to previous investigations, and by the practices followed by the Police in updating the family prior to a report being submitted to the Procurator Fiscal.

As you are aware Mr Anwar has raised four issues directly with the Crown.

i) In relation to the request to view CCTV footage I am content that this is an operational decision for PIRC that can be responded to in accordance with your usual practice

ii)

- iii) In respect of the allegation concerning Mr Saeed as this appears to include an allegation of criminal conduct this should form part of the investigations by PIRC.
- iv) I can confirm that the Crown will take responsibility for instruction of appropriate experts in relation to positional asphyxiation. We will however take account of any proposals that you make in this regard.

I will advise Mr Anwar that I have responded directly to you

Regards

Les

DECISION	,
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provision to medical	exports acting on
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Office John McSporran's	John McSporran's signature Officer
signature	
	Signate Date: 07/07/2015
	Date and Time:

DECISION NO: 59

DECISION	
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- CCTV x Still (	ts se revology a toxicology inages.
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- Letter of b	triction.
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REASON	
To obtain expert nea	lical opinion on cause
of death and for	cal opinion on cause
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John McSporran's Officersignature	Date: 07/07/2015 Officer Mal John McSporran's signature
	Signature:
	Date and Time:

DECISION .	
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the investigation is to	king that PC Poton
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of Le heisband Lott	os has increased the
rish to Ling Mrs Poli	on and their chicken.
Decision: PS to be in	torned a concern for Mrs Poten
passed to the	torned a concern for Mrs Potes or for appropriate action.
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Sately of PC Palos,	etts officers and their
families.	
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any No received by	PIRC including concerns  - Hoir fundies will  clic Szotland for
roused by officers or	from fundies well
be forwarded to P	elice Szotlard for
action threat.	
Officer John McSporran's signature	John McSporran's Officer I <sub>signature</sub>
	Signatur
	Data and Time: 3/7/15

DECISION	,	
Update from Mr anwar see	hing detaits on	
progress of PINC is vest	tigation.	
Update from Mr anwar see progress of PINC in ves		*********
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John McSporran's	John McSporran's	
Office signature	Officer Nsignature	
		*********
	Signature 28/07/2015	*********
	Date and Time	• • • • • • • • • • • • • • • • • • • •

### McSporran J (John)

From:

Lewis A (Alistair)

Sent: To: 28 July 2015 13:45 MacIntyre I (Ian)

Subject:

FW: Update- SHEKU BAYOH

FYI and Clue 2

ΑI

### Alistair Lewis | Investigator

Police Investigations & Review Commissioner

Hamilton House, Hamilton Business Park, Caird Park, Hamilton ML3 0QA

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save paper – do you really need to print this email?

From: Aamer Anwar

**Sent:** 28 July 2015 13:28 **To:** Lewis A (Alistair)

Cc: McSporran J (John); Office

Subject: RE: Update- SHEKU BAYOH

Dear Alastair

Thank you for your email.

You may appreciate by now the family are highly dissatisfied at the manner in which the PIRC investigation has progressed to date. I believe it may be best to arrange a further meeting with yourselves to address the concerns they have.

- There are serious concerns that we ourselves would wish to raise with you with regards to the apparent leading nature of questions and failure to robustly challenge officers on their accounts and contradictions. These concerns were raised by myself and Deborah Coles at a meeting last Friday with Lindsey Miller and Les Brown.
- ii) Had these matters been addressed then one would not have expected to the ajor contradictions and inconsistencies to be present in the expert's briefing pack. These summaries provided have been assessed by very senior counsel who believe PIRC's approach to be highly unsatisfactory.
- iii) It may be best for PIRC to provide an update and to audit all the various questions that were asked from PIRC over 12 weeks, because to date these have been responded to in a very piecemeal fashion.

- iv) Furthermore extremely disturbing information has come to light with regards to Alan Paton. I am in the process of preparing a full detailed letter to John in relation to this and other matters.
- v) On a number of occasions a meeting has been requested with Kate Frame but the family and ourselves have not had the courtesy of a response to this request following her return from leave. If it is the case that Ms Frame is unwilling to meet us and the Bayoh family then please advise.
- vi) One matter raised by the family is that why did John say in the first few weeks that he had not viewed or accessed CCTV, is it that CCTV footage has his name and the date of 7<sup>th</sup> May 2015 on it.
- vii) I am in the process of instructing our own expert to enhance the CCTV, but can you advise whether this is the complete CCTV before we provide the DVD to them, albeit I suspect they will wish to enhance the original footage. If you have received enhanced footage then our experts will need to enhance that as the version you provide of 7<sup>th</sup> May 2015 is useless for the exercise in its present version.
- viii) In the meantime could you explain why it is that the Date stamp is missing from the final version which is taken from the pub footage? Can you also advise why the footage of Sheku at the locus with the time stamp is curtailed before the police arrive?
- ix) Can you advise whether the footage obtained via mobile phone of Mr Bayoh once restrained on the ground is complete and whether there is more or other footage available.
- x) John stated in his email of the 7<sup>th</sup> July "Crown has indicated that they will instruct appropriate experts in this investigation. We are examining all potential impacting factors and I agree with your observation on the need to identify a range of experts in the field."- Can you please provide an update as to whom is identified.

I will however in a separate email also refer to various matters outlined above as well as others in full.

Kind Regards

Aamer

From: Alistair Lewis, email address

Alistair Lewis' email address

Sent: 28 July 2015 11:28

**To:** Aamer Anwar **Subject:** Update

Good morning Aamer

I am now back from annual leave. For your information John McSporran is currently working on the report for the COPFS.

Regards

Alistair

Alistair Lewis   Investigator Police Investigations & Review Commissioner
Hamilton House, Hamilton Business Park, Caird Park, Hamilton ML3 0QA t: e: Alistair Lewis' email address
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*****************
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Communications with the Scottish Government may be monitored or recorded in order to secure the effective operation of the system and for other lawful purposes. The views or opinions contained within this e-mail may not necessarily reflect those of the Scottish Government.
Tha am post-d seo (agus faidhle neo ceanglan còmhla ris) dhan neach neo luchd-ainmichte a-mhàin. Chan eil e ceadaichte a chleachdadh ann an dòigh sam bith, a' toirt a-steach còraichean, foillseachadh neo sgaoileadh, gun chead. Ma 's e is gun d'fhuair sibh seo le gun fhiosd', bu choir cur às dhan phost-d agus lethbhreac sam bith air an t-siostam agaibh, leig fios chun neach a sgaoil am post-d gun dàil.
Dh'fhaodadh gum bi teachdaireachd sam bith bho Riaghaltas na h-Alba air a chlàradh neo air a sgrùdadh airson dearbhadh gu bheil an siostam ag obair gu h-èifeachdach neo airson adhbhar laghail eile. Dh'fhaodadh nach eil beachdan anns a' phost-d seo co-ionann ri beachdan Riaghaltas na h-Alba.
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DECISION	
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Following presentation of C	Vs to COPS, they
have netrocked PIRC to	orgage the services
of Tor Josen Payne Tlames	and Dr Steven Korch
Following presentation of C have instructed PIRC to of Dr. Joson Payre James to previous expert spinion	in cause of death
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REASON	
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Officer John McSporran's signature	Officer Making Decision: John McSporran's
	signature
	Signature:
	Date and Time: $\frac{\partial 9}{\partial 1}$

DECISION	
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John McSporran's	John McSporran's signature
John McSporran's	John McSporran's signature

DECISION
COPFS Instruction - Investigate all the corcumstances
set out in the attached letter from Mr answ to
COPFS.
In this regard the ingroy will now progress  the following main lives of enquiry and actions
the following main lives of enquiry and actions
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racism within the file area of police Swotland
and in the approach of individual officers
played any past in a imported in how afficient dealt with Sheku Bayoh.
EASON
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of officier instruction incident for rocust or
of officier inclued in incident for rocust ev discriminating behavior & report accordingly.
3) Examine the PSP history of PC alar Yatin
and Listoric incidests
4) Undertake as audit of Police Scot Card 17
systems operational is life - CHS, PNC, SID,
Comefile - to oliverine if the 9 affices or
pesons named in the affected letter
pesons named in the affacted letter
contel.
John McSporran's  John McSporran's signature
Date and Time: 25/8/15.
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DECISION
E) Correspond with Mr area setting out Solkish position in law regarding conferring (collection, resignation, compulsion about providing stelements, IPCC position contrasted with PICC / Scottesh septem, etc.
position, i law regarding conferring (collection,
resignation, compulsion about providing stelements,
1PCC position can washed with PIRC / Sco Hash
system etc.
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REASON
Instruction from COPFS.
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Officer John McSporran's John McSporran's signature
signature
25/8/15

# **Crown Office and Procurator Fiscal Service**

Procurator Fiscal's Office 10 Ballater Street, Glasgow G5 9PS

#### CRIMINAL ALLEGATIONS AGAINST POLICE DIVISION



Kate Frame
Police Investigations and Review Commissioner
Hamilton House
Hamilton Business Park
Caird Park
HAMILTON
ML3 0QA

Enquiries: 0844 561 3000 (from landlines) and 01389 739557 (from mobiles) Legal Post -

Your ref:

Our ref: LAB/CM Date: 24/08/2015

Dear Ms Frame

In terms of Section 33A of the Police, Public Order and Criminal Justice (Scotland) Act 2006, I write to ask you to carry out an investigation in relation to the circumstances in relation to attached correspondence from Aamer Anwar.

I have written today to the Deputy Chief Constable Neil Richardson of Police Scotland to advise him that I have instructed you to take forward the investigation into this case and I have asked him to facilitate a handover of the investigation to you.

I am happy to discuss any of the foregoing and would be grateful if you could confirm receipt of this letter.

Yours sincerely

L A BROWN

Head of Criminal Allegations Against Police Division

Enc



Our roft AA/AS

31" July 2015

Mr Stephen House QPM Chief Constable Police Headquarters Scotland PO Box 21184 Alloa PK10 9DB

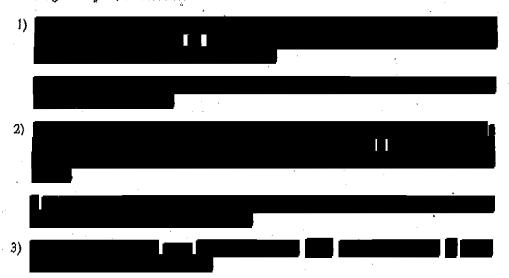
Also by email to

Dear Sirs

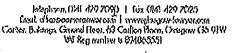
Re: Death of Sheku Bayoh in Police Custody

We refer to the above and act on behalf of the Sheku Bayoh family.

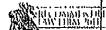
We appreciate that the matter has been referred to the PIRC for investigation however the Bayoh family have asked me to mise a number of concerns which they believe are relevant to Police Scotland as they contain allegations of oriminality which would require argent investigation by Police Scotland.











4)

5) Can you confirm whether police officers can resign or retire without the consent of the Chief Constable, during an investigation into gross and accordant or after such an investigation has concluded that the officer has a case to answer for gross misconduct?

Many police officers resign or retire whilst subject to an investigation for gross indecendant or when required to attend a indecendant hearing, resulting in the investigation not being pursued or the hearing not concluding.

This can be damaging to trust and confidence in policing. It is important that officers who commit gross misconduct are brought to justice through the police disciplinary system.

Police forces often see the resignations of officers subject to disciplinary proceedings as a success due to the money saved, and the fact that the officer is out of the force. They are therefore unlikely to stop officers resigning without government intervention.

We understand that a statutory Instrument was introduced in England and Wales to provent officers from resigning or retlying without the authority of a chief officer or the authority,

Can you advise whether this would be a necessary step in Scotland to improve confidence in the police complaints and disciplinary systems and in policing integrity more broadly by unsuring that police misconduct is punished effectively; and to ensure that there is no perception amongst the public that police officers are able to escape justice through resignation or retirement.

6) It was also alleged by the family that PC Alan Paton and his colleagues regularly access the police data bases and other Crime file systems to check up on the personal data of individuals without the consent of the data controller namely the Chief Constable, without there being a 'policing purpose'.

To do so would be a clear breach of the Data Protection Act 1988 and officers would be subject to criminal proceedings.

Can you advise whether an audit has been carried out in terms of PC Paten along with the ten other officers from the incident or any other colleagues in accessing such systems and viewing personal data relating to any of the civillans connected to this case including the deceased?

The individual's names whose personal data may have been accessed is:-

Colette Illennor Belleman, 1988), Lorrafie Bell, Aminata Buyoh (1949),
Zahid Saced,
Kadijatu Johnson (1977),
Kosna Bayoh (1975),
Adeyomi Johnson (1977),
Adama Jalloh (1980),
Mohammed Aamer Anwar (1967)
Martyn Dick,
Kirsty Maoleod,
Jamio Hume,

Albeit there may be many others whose details may have been accessed in relation to this investigation but whose details we are unaware of.

- 7) We would submit that such an audit should be carried out for Alan Puton, and other officers for access to personal data as the Bayoh family are seriously concerned with regards to the serious allegations made to them.
- 8) The audit would of course be a simple process, as in order to access the police network and Crime file data base, the user has to enter their shoulder number (sometimes referred to as a user name or user number for IT purposes) and a password which should only be known by that individual.

When logging onto the network and logging onto the data base, a footprint of the user's access is logged which through audits shows specific times, dates, locations and usage.

- A persons list on the Crime file for instance would bring up a list of all the persons involved and their status in the immediate aftermath of the death of Sheku Bayoh enquiry.
- ii. With regards to witnesses, suspects, complainers, accused persons; the persons list shows their surname, forename, sex and date of birth. The civilian witness page shows these details as well as home address, business address, ethnicity, nationality, occupation, telephone numbers, driver number, CHS2 and PNC numbers (if applicable) and their nominal history
- 9) Can you advise if and when PIRC were present at Kirkealdy Police Office and whether their investigating officers shared accounts in the presence of Police Scotland senior management, the Police Federation and/or Pite Police Officers.
- 10) In England the case of Saunders<sup>#</sup> prohibits conferring between officers, albeit in that case following police shootings.

This is essential to protecting the integrity and honesty of officer accounts following all deaths in custody and to proyent corruption of the evidence gathering stage.

Can you advise as to what guidance or mechanisms exist on the ground in Scotland to ensure such proteotion?

We appreciate that the Police Scotland at this present time is under a great deal of pressure but we hope that the above matters can be resolved in same way to the satisfaction of the family.

We look forwar
Yours Sincerel:
Aarner Anwar
Anmer Anwar

<sup>&</sup>lt;sup>33</sup> R (on the application of Saunders) v (IPCC (2008) EWHC 2372 (Admin), 10 October 2008 http://www.baithotg/gw/cass/fWHC/Adobn/2908/2372Juml

DECISION	1 1 .
Commissioner to need we	M family of Sheku Bayol
DECISION  Commissioner to meet we and flew solicition Mc and place on PIRC investigation.  Any concerns family man progress of investigation.	hua to provide
update en l'Ac investiga	tion and asswer
ary concors family may	, have about conduct !
Progress & investigation.	/
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REASON	
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of investigation and	point raisel à lettes
Concern expressed by Mo of investigation and, to COPPS and PIRC	
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John McCnorrento	
Officer signature	John McSporran's signature
	Date and Time:

DECISION	
Instruction from coffs - See offacted letter	
additional wasty alion & request for information	
O Detailed analysis of accounts query ail	
offices and civilian intresses in Polation to	
restraint from beginning to end.	
a Obtain expert opinion on a by a person	
who is qualified to comment as retrainst technique	/3
Dobtain expert opinion on O by a person who is qualified to comment as retraint technique employed and whether they were is accord with	
training	
Fraining Obtain expert opinion on use of cs/PAWA.	
(4) Obtain expot opinion on effects of drys found	
in Mr. Bajoh's system and its use prevalence	
and effects in a CM context.	
DESTANCES what info was provided to each efficer prior to arrival at is cident via airware.	
provide at sixual sixua	
(E) Obtain SPA Pharmacist comment on toslets serzed	
P 1/ /	
See attached	
John McSporran's	
Officersignature Offi	
Sign	
Date and Time: 3/9/15	

# **Crown Office and Procurator Fiscal Service**

Procurator Fiscal's Office 10 Ballater Street, Glasgow G5 9PS

#### CRIMINAL ALLEGATIONS AGAINST POLICE DIVISION



Kate Frame
Police Investigations and Review Commissioner
Hamilton House
Hamilton Business Park
Caird Park
HAMILTON
ML3 0QA

Enquiries:
01389 739557

Legal Post 
Your ref:

Our ref:

Date: 2 September 2015

Dear Commissioner

#### **DEATH OF SHEKU BAYOH**

As you are aware, the Lord Advocate met with the family of Sheku Bayoh and their Solicitor at Crown Office on 26 August 2015. The meeting provided the Lord Advocate with an opportunity to update the family on the progress of the investigation and to respond to a number of issues that were highlighted by the family. The Lord Advocate confirmed that PIRC would be instructed to carry out investigations in respect of a number of matters in order that a properly informed decision be taken by the Crown as to the most appropriate way to proceed.

The following matters require further investigation in this regard

- A detailed analysis should be prepared covering the accounts given by all officers and civilian witnesses in relation to the restraint process from beginning to end. That analysis should compare and contrast firstly the evidence between the officers themselves highlighting and attempting to resolve any inconsistencies and that process should thereafter be repeated for the civilian witnesses. This should generate a full account of what actually happened from the arrival of the officers until the removal of Mr Bayoh to hospital.
- That account must thereafter be analysed and commented upon by an independent expert who is qualified to comment on restraint techniques that were employed. That person should be asked to provide an opinion as to

whether the techniques were in accordance with the training provided to the officers and whether those techniques were authorised and recognised and further more whether the use of them was reasonable and proportionate in the circumstances. In particular the expert should be asked to comment on the apparent decision not to remove the handcuffs and leg restraints from Mr Bayoh after he became unresponsive.

- An independent expert should be instructed to comment upon the circumstances of the deployment of CS and PAVA sprays including an examination of the quidelines and an opinion provided on their use and appropriateness of deployment. There should be a similar process followed so that an opinion is obtained from a suitable expert on the drawing and use of batons during the process of restraint. All of these witnesses should be provided with the evidence gathered from witnesses, including the civilian witnesses. important that these experts are given the opportunity to comment upon all of the accounts given with the various witnesses. For example the witness Ashley Wise has indicated that she saw the deceased held on the ground by about 6 police officers for approximately 5 minutes with the officers crossing over him from both sides covering most of his body. She also states that it looked like one of the officers using a baton on the deceased's upper chest towards his throat to hold him down. She has described the deceased struggling with the officers and screaming and shouting for the officers to get off him. important that this account and all of the other accounts given by the witnesses are made available to these expert witnesses so that they are aware of all of the evidence that is available in relation to the restraint process.
- Independent evidence should be obtained to comment on the guidance for deployment of CS and PAVA sprays and in particular any guidance on the importance of monitoring the condition of a person upon whom such sprays have been deployed and an opinion on whether there is evidence of an appropriate level of monitoring of Mr Bayoh's condition after deployment of the sprays and restraint measures.
- A toxicology expert should be instructed who can comment upon the effects and prevalence of the drugs found in Mr Bayoh's body in particular Alpha PVP and its use, prevalence and effects with a UK context.
- It will be essential to establish precisely what information was conveyed and received to each individual officer in relation to the incident prior to their attendance. For the avoidance of doubt, this information is entirely separate from evidence that is now available in relation to Mr Bayoh's actions from various civilian witnesses and their respective accounts. The focus of this enquiry should be upon the precise nature of the information that was conveyed

- to the officers, primarily by way of police airwaves communications so that it can
  be established what each officers state of knowledge was on their attendance.
  In respect of the transcripts themselves that have been provided with the report,
  can you advise whether you can hear what is being said where the hashtags
  appear at various points.
- In respect of the various tablets seized, can you instruct a Pharmacist to comment on what these are and what these are commonly used for.
- I require sight of the terms of your instructions to the pathologists who have been approached to provide expert evidence on the cause and mechanism of death. I note that at page 54 of your report that there is confirmation that Mr Bayoh was handcuffed to the front and had leg restraints applied on his arrival at hospital. I require confirmation that all of the pathologists instructed have been advised of this fact and have been asked to comment upon the significance of this evidence and in particular whether such restraint could have contributed to any positional asphyxiation given the fact that these restraints continued to be applied after he became unresponsive and following resuscitation attempts. In respect of the pathologist, I require confirmation that each has been asked to comment upon the fracture to Mr Bayoh's rib that was detected and asked to comment upon the most likely mechanism as to how this injury was sustained.
- I would be grateful for an update on the forensic work instructed regarding comparison of the knife recovered with marks that were subsequently examined on one of the vehicles.
- I have corresponded previously in relation to potential involvement of the Health and Safety Executive in the investigation of this incident. I understand that John McSporran was going to facilitate a meeting with Health and Safety Executive officials in order to discuss the evidence that is available to date, in particular in relation to the restrain techniques employed. Whilst the Crown has no power to instruct the Health and Safety Executive to undertake an investigation, I wish the executive to be put in possession of all of the information that may be relevant to their decision as to whether or not to become involved. Some of the work instructed above will be relevant to this consideration, in particular the opinions to be obtained on the restraint techniques and deployment of sprays. In addition, the executive will no doubt wish to consider the opinions of the pathologists in respect of the continued application of handcuffs and leg restraints following upon the deceased becoming unresponsive. It may be of assistance for the Crown to be in attendance with HSE, possibly with input from Health and Safety Division.
- Previous correspondence instructed PIRC to examine whether there is any
  evidence of an unauthorised access to and interrogation of the information
  systems of the Police Service of Scotland, and if so, whether this could constitute

a breach of data protection legislation. This investigation should be carried out as expeditiously as possible. In particular, the family believe that Constable Alan Paton had a history of accessing police systems inappropriately on a regular basis.

• I require confirmation from the Commissioner that issues of race and whether there is any evidence of racial motivation is a primary focus in the PIRC investigation. The investigation should examine whether there is any evidence that any of the offices involved has expressed any racist views or opinions in the past. In particular, Kadi Johnstone indicated that officers from within the Fife area had been investigated for texting racial slogans and that one of the officers was referred to him. The family have enquired as to whether any of those officers apparently involved in that enquiry were in the group of officers engaged with Mr Bayoh. Kadi Johnstone indicated that Gary McEwan had knowledge of the incident.

Associated	with	this	aspect	of	the	enquiry,	I	have	already	been	in
corresponde	ence w	ith yo	u regard	ling	the ir	nvestigati	ons	that ha	ave been	instruc	ted
in relation t	o alleg	gation	s of pre	viou	s	con	duct	by Cor	nstable A	lan Pat	on.
The family	of Mr E	Bayoh	believe	that	he ha	as been i	nvol	ved in a	a number	of	
incidents in	cluding								that	he ha	s a
history of ra	icism.		٠.,								

The family once again raised the question of whether there was evidence of
officers inappropriately conferring prior to the provision of statements to PIRC.
Please advise whether social media sites that may be linked to any officers
involved have been considered for examination in this regard.

I understand that Constable Paton continues to refuse to provide his weight to investigators. I understand that investigators were approaching Police Scotland to request their assistance in obtaining this information. Please advise of the progress in relation to this.

You will be aware that the family of the deceased have expressed reservations regarding the expert pathologist who have been approached to provide an opinion. It may be that others will require to be approached in this regard and this issue will require ongoing discussion.

I appreciate that a considerable amount of work still requires to be undertaken in relation to this matter. However, you will no doubt agree that the investigation requires to be as thorough as possible and that concerns expressed by the family of the deceased have to be addressed. The Lord Advocate has indicated that it is his intention to meet with the family again towards the end of October and accordingly an update on the progress of these enquiries will be required prior to that meeting.

I am grateful to you for your assistance.

Yours sincerely

L A BROWN Head of Criminal Allegations Against the Police Division

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	Officer John McSporran's signature

Kate Frame
Police Investigations & Review Commissioner
Hamilton House, Hamilton Business Park, Caird Park, Hamilton ML3 0QA
Freephone: 0808 178 5577 f: 01698 542901 e: enquiries@pirc.gsi.gov.uk

www.pirc.scotland.gov.uk



Mr Aamer Anwar Aamer Anwar & Co Solicitors & Notaries Carlton Buildings Ground Floor 63 Carlton Place Glasgow G5 9TW

10 September

Dear Mr Anwar

#### Death of Sheku Bayoh

I would like to take this opportunity to thank you and Sheku Bayoh's family for attending the meeting at Hamilton on 3 September 2015. I feel that the meeting, which allowed the family to articulate their concerns, was constructive. I hope that by explaining my role as the Police Investigations & Review Commissioner and in outlining the experience I have gained over many years of working in the Criminal Justice system, the family can take confidence in the fact that I am completely committed to delivering an investigation that is thorough, independent, impartial and focussed on delivering the truth behind the circumstances that led to Sheku Bayoh's death.

I recognise the tragic circumstances in which Sheku Bayoh died and appreciate the family's loss has been compounded by the inconclusive post mortem findings. I am only too aware of the devastation your clients must feel as a result of his death and I wish to reassure them of my personal and my team's commitment as stated above.

I was pleased to provide the family with an update at our meeting, both on the work that has been undertaken and is currently being progressed, as well as having the opportunity to listen to their concerns.

I have carefully considered the points raised during the meeting and I will address the matters that I identified as being of the greatest concern to the family.

Firstly, I note that they suggested that the powers available to PIRC had either not been utilised or were lacking.

In particular, the family appear to be concerned that the police officers who engaged with Sheku Bayoh in Hayfield Road, were not detained immediately and interviewed.

As you will be aware, dependent on the circumstances of any case, a police officer may have the legal status of a witness or a suspect. If they are considered to be a witness, they may have the same rights as any civilian and therefore cannot be compelled to provide a statement. If on the other hand, they are considered to be a suspect, they may be detained for the purposes of giving a statement but cannot be compelled to speak or incriminate themselves.

For someone to be considered a suspect, you will appreciate that in terms of Section 14 of the Criminal Procedure (Scotland) Act 1995, there has to be a reasonable suspicion that they have committed a crime.

In this particular case, as you know, as it has not been possible (to date) to establish a precise cause of death, it has not so far been possible, in a legal context, to establish that a crime has been committed. Accordingly, the police officers could not be detained as suspects in terms of the Criminal Procedure (Scotland) Act.

In these circumstances and in compliance with Scottish Criminal Law, the police officers have been considered meantime as witnesses. As you will know, there is nothing in law which compels a witness to provide evidence to investigators (be they police officers or PIRC investigators) and I am sure you will recognise the importance of my investigators acting within the law, so that any evidence obtained by them, may be admissible in the event of any future proceedings.

In advance of interviewing the police officers as witnesses, it might be helpful for the family to know that my investigators secured numerous civilian witness statements and productions, arranged forensic examinations and reviewed CCTV footage and police radio recordings whereby they were in possession of valuable information from an independent perspective in advance of conducting their interviews with the police officers. This assisted them in being able to question the officers about pertinent points and I was interested to hear you feedback from your Police Federation sources that the police officers themselves considered their interviews by the PIRC investigators to be robust.

You will recall that we also discussed which are available under Scottish Criminal Law for example to seize police officer's phones and we explained to the family with your assistance, the criteria that would require to be met, either by police officers or by PIRC investigators, before warrants for those seizure of such items could be obtained.

I therefore remain unsighted on what powers and privileges of a constable, you and the family consider that my investigators have not used or are

lacking. I would be pleased if you could let me know which relevant powers it is felt that my investigators have not appropriately used in this case.

Secondly, I was genuinely surprised to hear the family's concern that PIRC had either met or consulted the Police Federation in relation to our investigation. I can confirm that contact with the Police Federation has been restricted to seeking evidence or information from them, for example, operational statements, weight of police officers etc. and that they have not been invited to offer any opinion or influence on the direction of our investigation. In particular, I detected a concern from the family that the Police Federation has played a role in the selection of expert witnesses and can categorically assure both you and the family that that is not the case.

As I explained, we independently identified a number of expert witnesses, who it was thought, might be able to provide a clearer picture of the cause of death. That pool of witnesses was then submitted to the Lord Advocate for consideration and he selected two of those witnesses, who he then commissioned me to instruct. I know that you and the family raised your concerns about one of those witnesses with the Lord Advocate when you met with him and both he and I fully recognise that it is important that any experts engaged in this case have to be objective and must retain the confidence of the family.

Accordingly, in the spirit of impartiality, I invited you and the family to identify additional expert witnesses who you/they considered would be best placed to provide an opinion on the cause of Sheku Bayoh's death. I am keen to receive details of your nominated experts at your earliest convenience in order that I can share their details with the Lord Advocate and take instruction on commissioning whoever he deems appropriate.

Thirdly, it was also clear from the comments made at the meeting that you and the family have concerns that the identification and commissioning of the expert witnesses was based on a single hypothesis by my investigators. I undertook to provide you with details of what both of the experts were asked to consider and can advise you that they have been asked to consider and provide their expert opinion on:-

- (a) the physiological effect of the drugs detected in the toxicology sample, individually or in combination, on Sheku Bayoh in the circumstances of his arrest
- (b) the physiological effect of the CS/PAVA spray, individually or in combination, on Sheku Bayoh in the circumstances of his arrest
- (c) the physiological effect of the physical restraint of Sheku Bayoh in the circumstances of his arrest
- (d) the physiological effect of (a) (b) and (c) on Sheku Bayoh in combination in the circumstances of his arrest

The initial instruction to expert witnesses (see (c) above) asked that they consider and provide their expert opinion on 'the physiological effect of the physical restraint of Sheku Bayoh in the circumstances of his arrest'. The narrative provided to the experts described the restraint techniques used.

Following the concerns that you and the family raised with the Lord Advocate further specific instruction has now been given to the experts asking that they consider and provide their expert opinion on :-

- (e) The significance of the effect of Sheku Bayoh being handcuffed to the front and leg restraints applied and whether such restraint could have contributed to any positional asphyxiation, given the fact the restraints continued to be applied following the deceased becoming unresponsive and subsequently during and following resuscitation attempts.
- (f) The fracture to Sheku Bayoh's rib as outlined in page 9 and 15 of the post mortem report and the most likely mechanism as to how this injury was sustained.

I trust that you and the family can see from the range of factors considered, that the expert witnesses have not been instructed on the basis of one single hypothesis and more particularly that excited delirium was not raised as a particular consideration.

You also mentioned that you await Dr Nat Cary's findings and I invited you to share those with me once they are available, so that in turn, they too can be submitted to the Lord Advocate to provide him with a comprehensive picture of the best available expertise. I look forward to hearing from you in this regard.

In the course of the meeting, I acknowledged that the Lord Advocate has advised that you and the family can view the relevant video footage and, following consultation with the Lord Advocate, I extended the offer to you and the family to listen to the relevant audio recordings of the calls that were made to the police on the morning of 3 May 2015. I would be pleased if you could let me know whether you and the family wish to avail yourself of that opportunity, so that I may make the necessary arrangements.

Finally, I noted that the family raised concerns regarding the lack of response to certain queries raised by them and in particular sought information as to whether police officers had viewed the CCTV footage captured from Gallaghers Public House. I undertook to provide you with a response to that query. I can now advise you that following identification of the existence of that footage, a civilian technician employed by Police Scotland, attended at the Public House and seized the entire system's hard drive. In order to establish whether or not the hard drive contained relevant footage, the technician secured the system password and examined the contents. I am advised that no police officer or other member of Police Scotland viewed the CCTV footage and can confirm that

my investigators seized the entire system hard drive from Police Scotland. It was then delivered to an accredited technical specialist, to allow for work to be undertaken with a view to providing clearer footage. I can confirm that PIRC has retained the system hard drive.

At our meeting, we also discussed the role of the Family Liaison Officers and I again extended my invitation to the family to communicate with them so that any queries, issues or concerns can be addressed as quickly as possible. I appreciate that you indicated that you would prefer all communication to be progressed through yourself and it is in this regard that I forward this letter to you and request that it be copied to the family members.

I am keen that the family are able to openly and honestly communicate and engage with us so that they may achieve a better understanding of the process and progress of the investigation. To this end, I suggested that it would be beneficial for us all to meet again and I am able to offer a further meeting on Thursday 15 October at 10am. Please confirm that this is suitable to you and the family. In the interim, it is vitally important that any concerns that arise, are notified immediately to your dedicated Family Liaison representative, Mr Alistair Lewis, who will bring them to my attention.

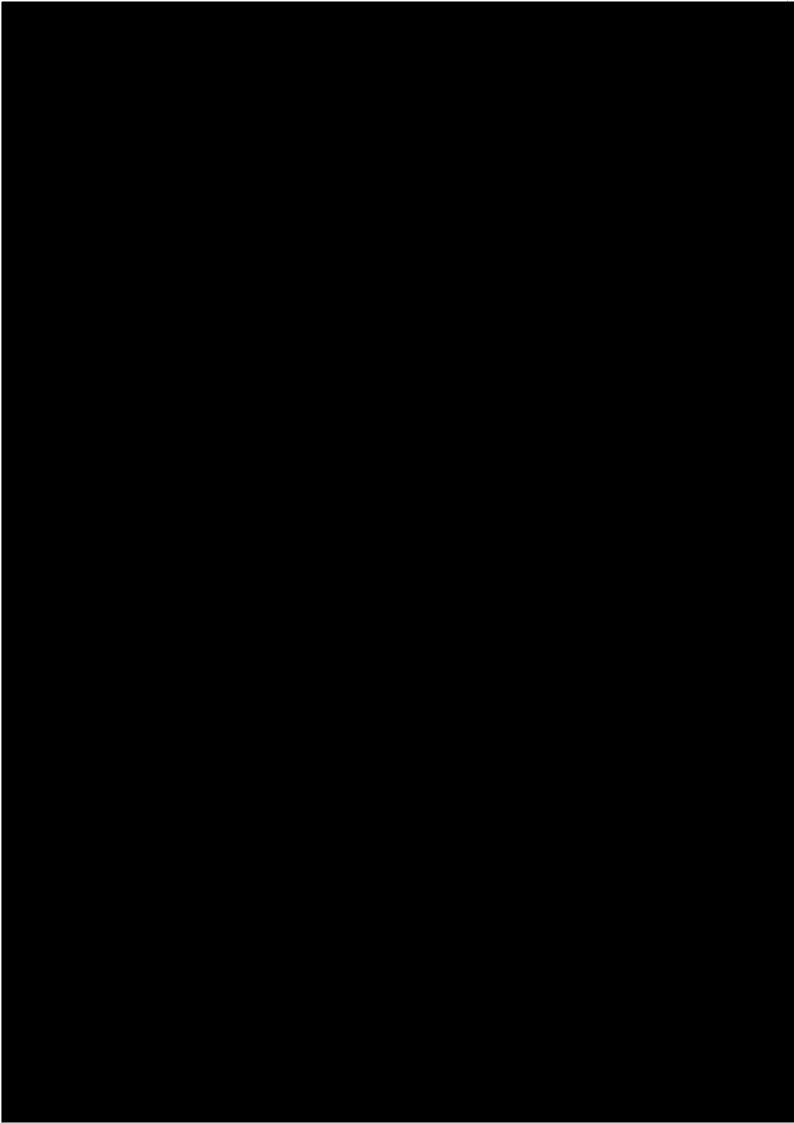
I look forward to hearing from you in relation to the matters raised above and once again, thank you for your constructive engagement.

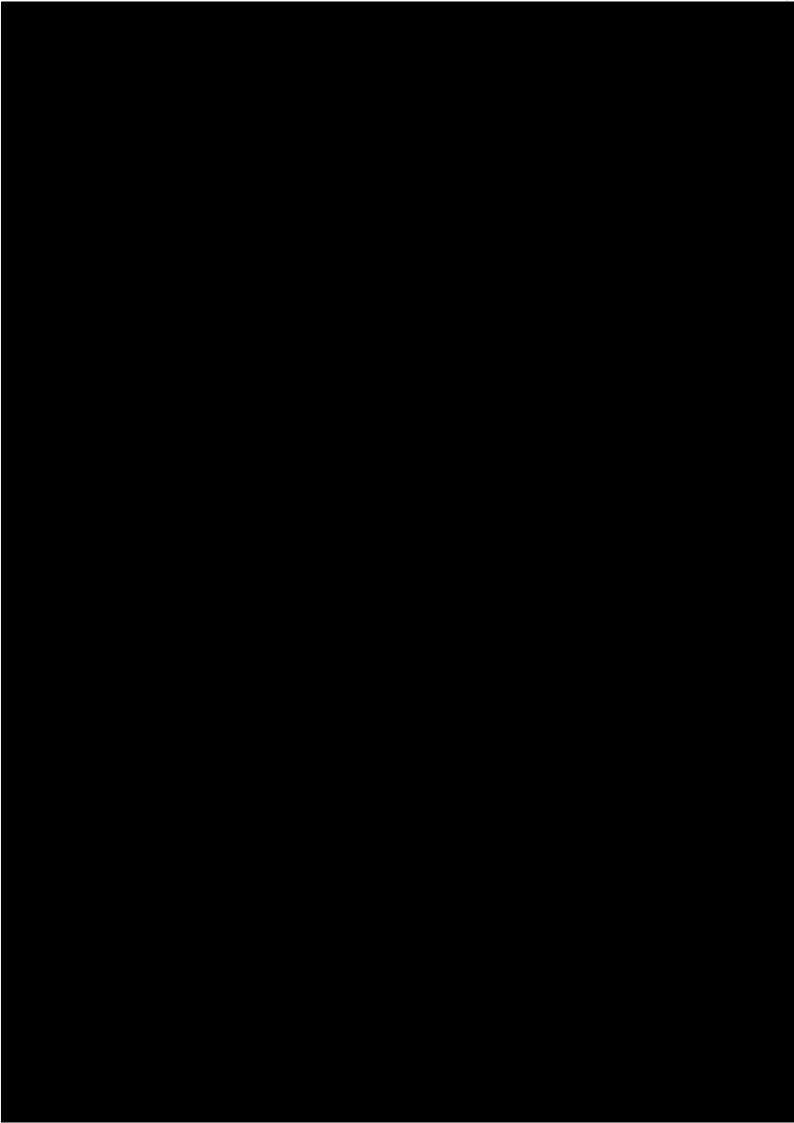
Yours sincerely,

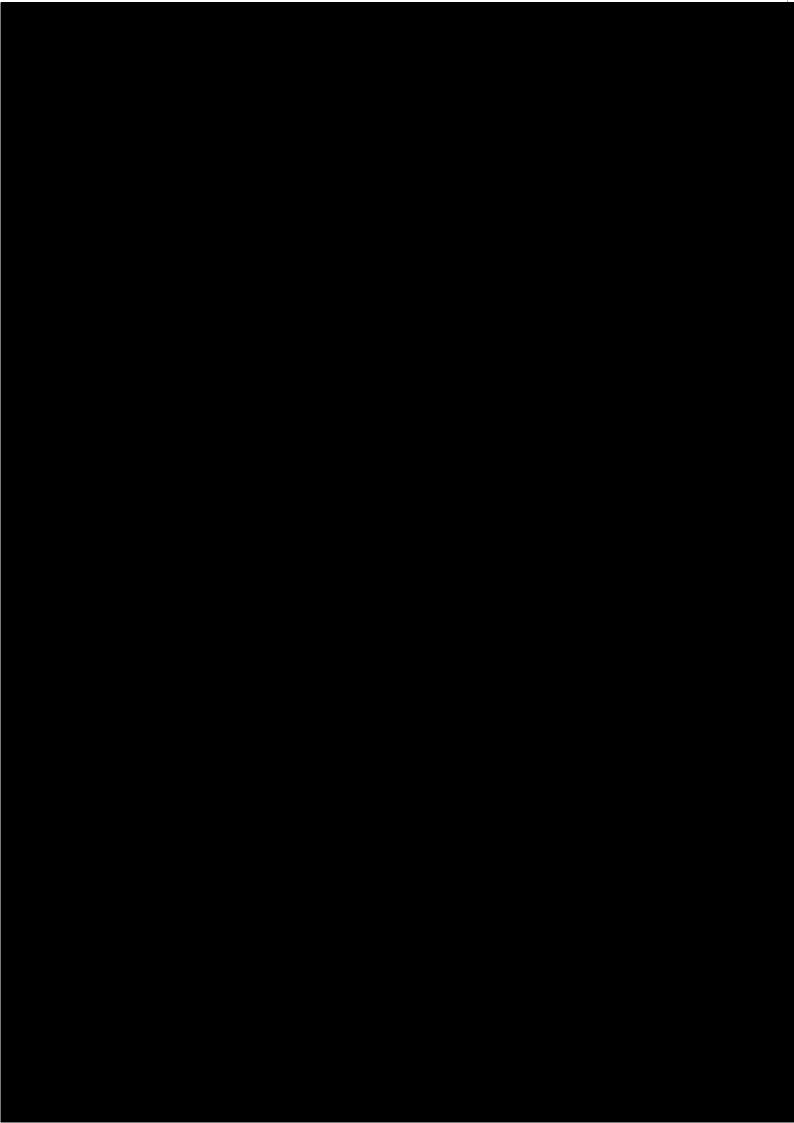


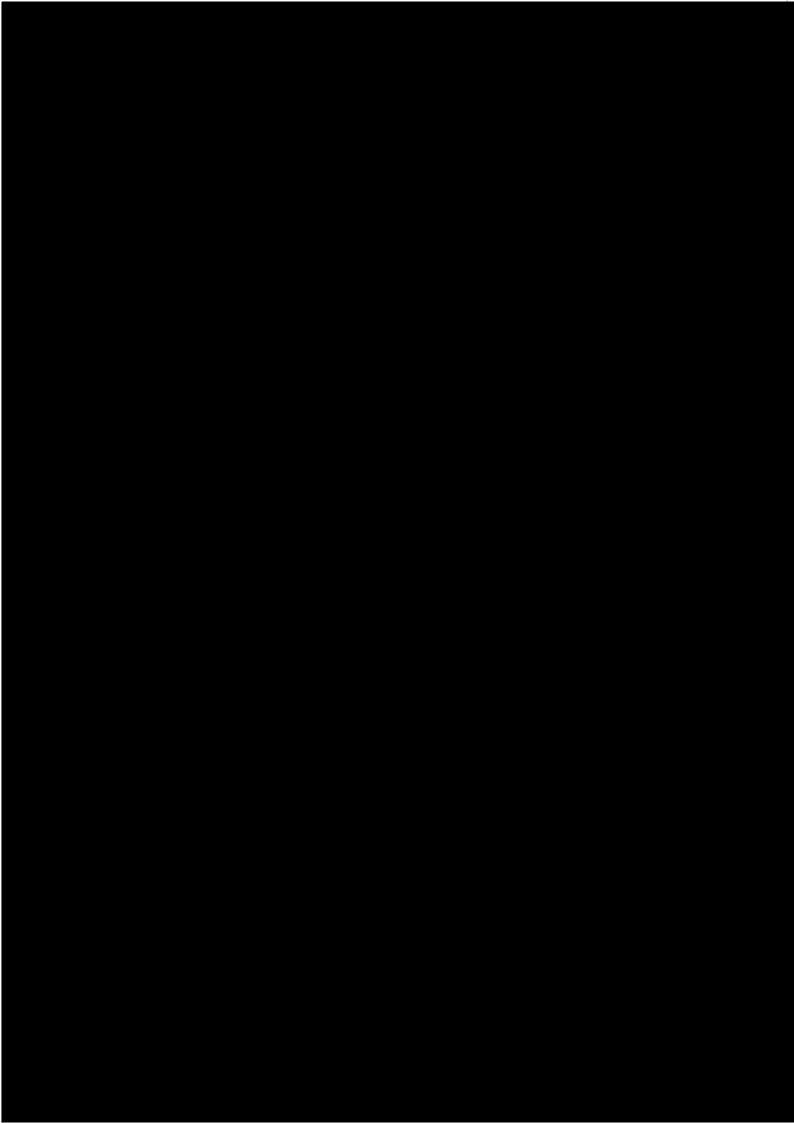
Kate Frame Police Investigations & Review Commissioner

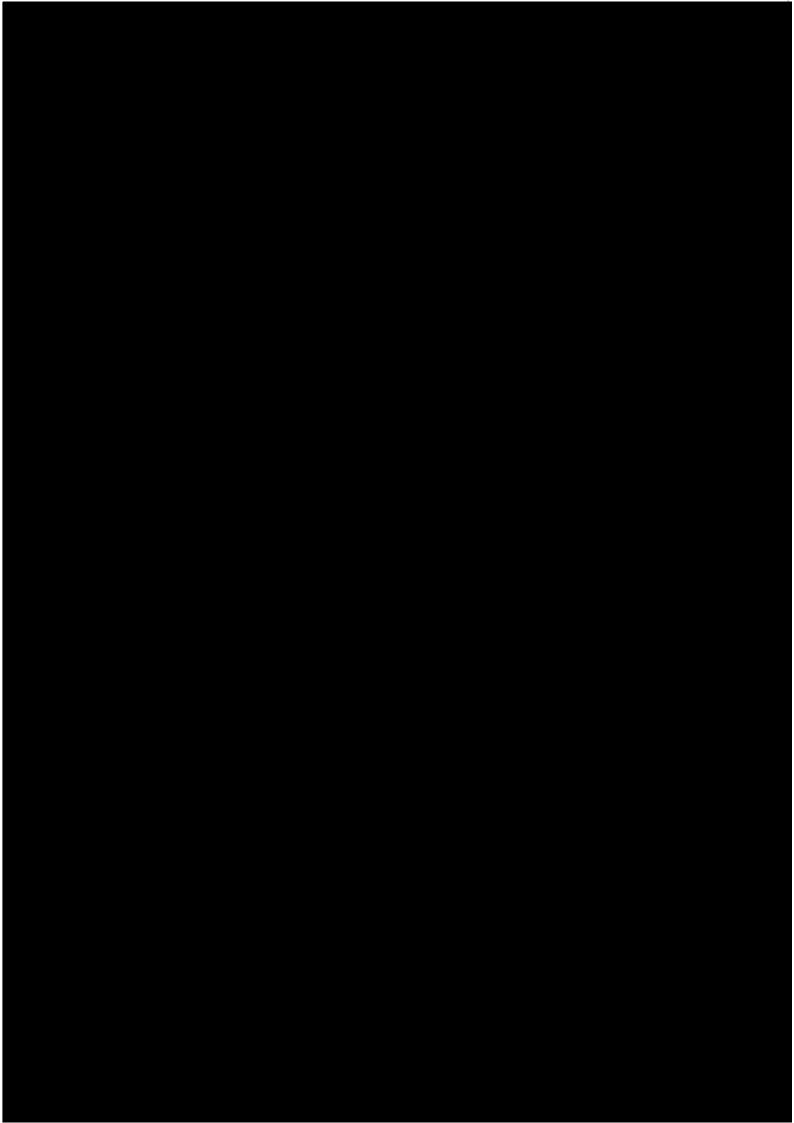
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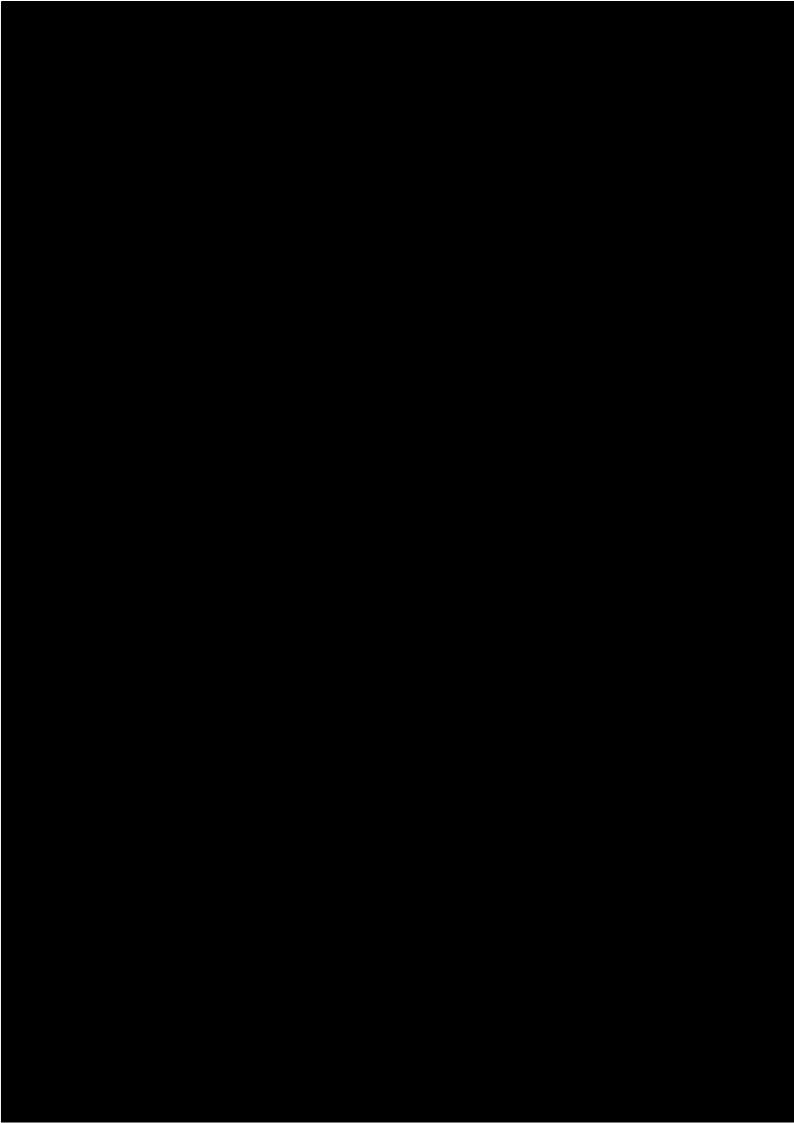


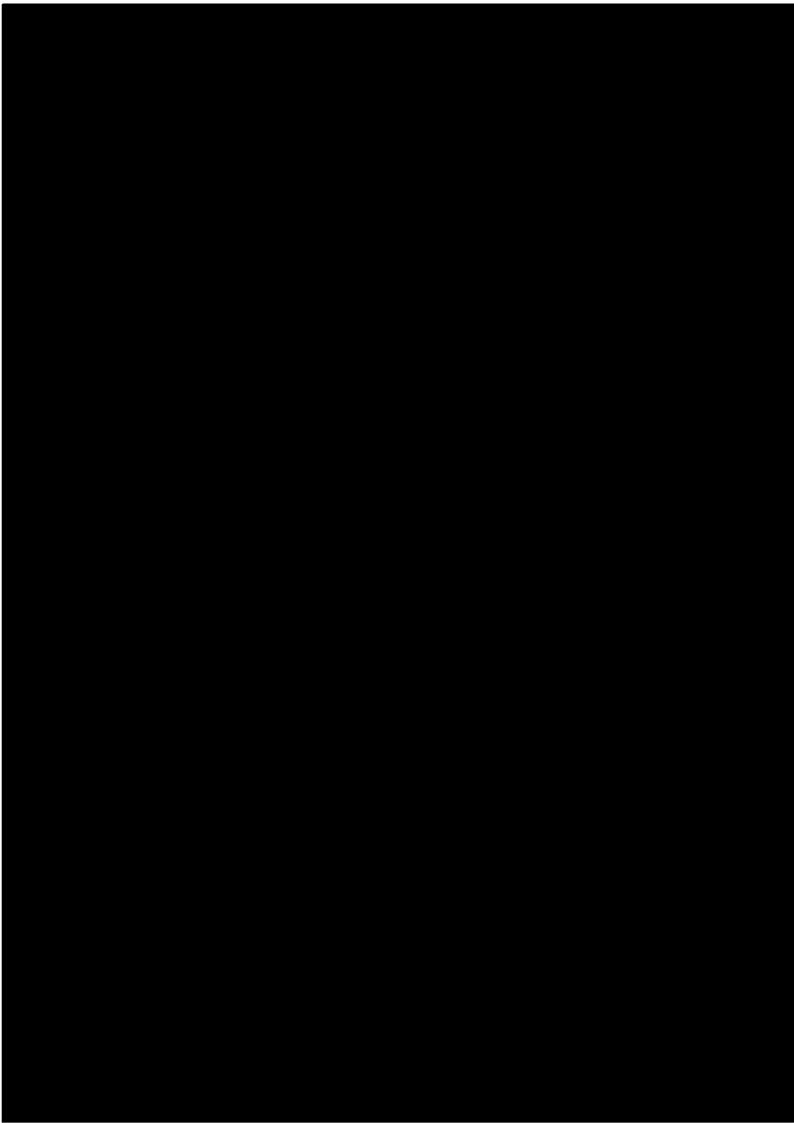


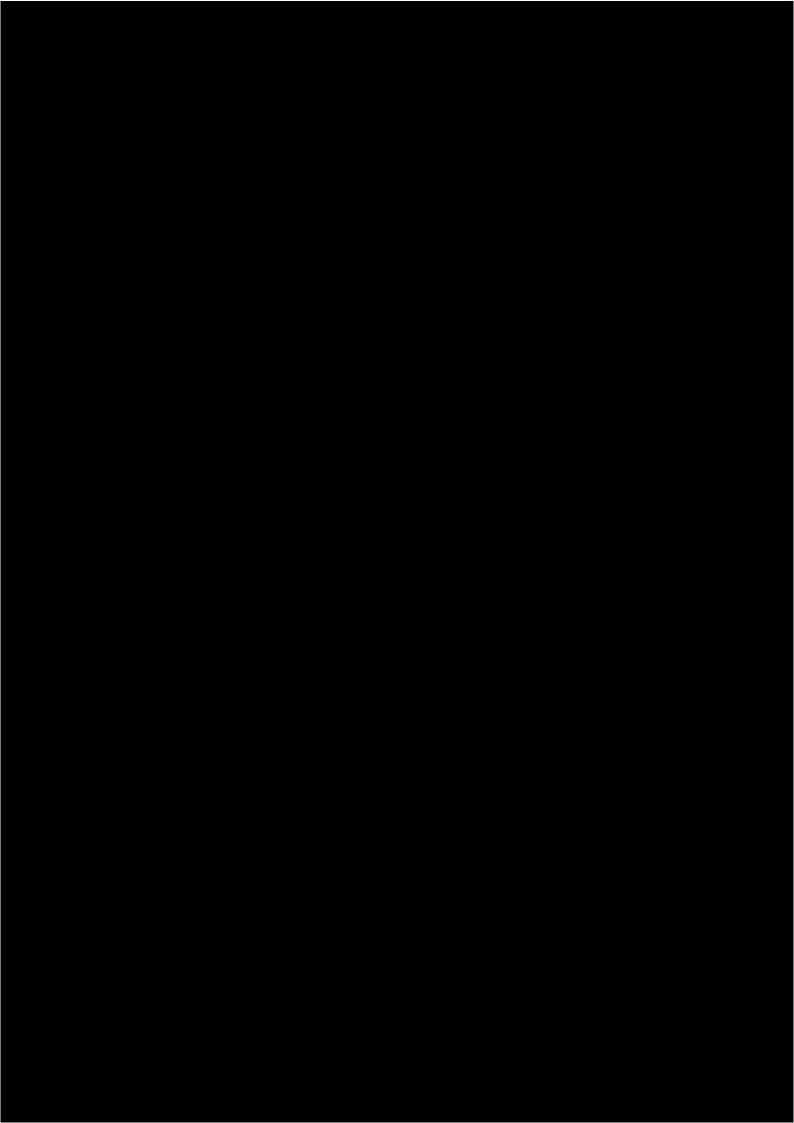


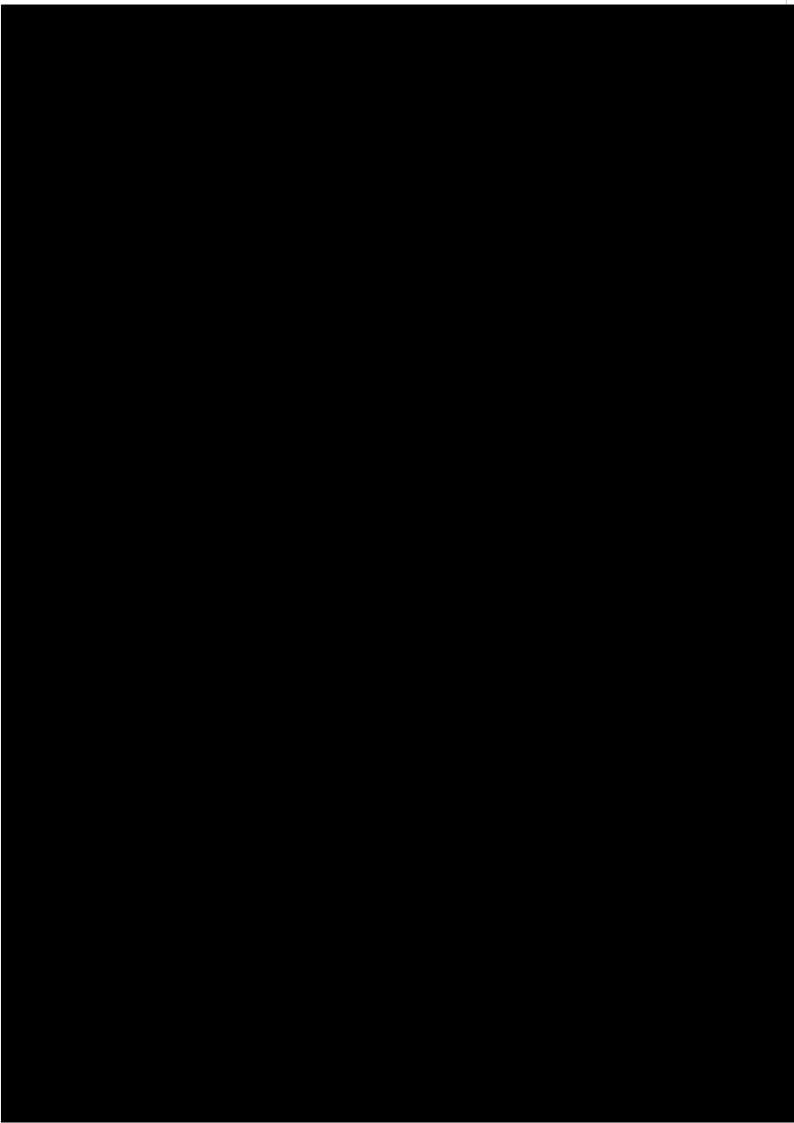












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REASON	
mpacet on treatment of	Mc Bayola.
ohn McSporran's signature	Officer MJohn McSporran's signature
	Signature
	Date and Time: 6/10/15

# **Crown Office and Procurator Fiscal Service**

Procurator Fiscal's Office 10 Ballater Street, Glasgow G5 9PS

### CRIMINAL ALLEGATIONS AGAINST POLICE DIVISION



Kate Frame
Police Investigations and Review Commissioner
Hamilton House
Hamilton Business Park
Caird Park
HAMILTON
ML3 0QA

Enquiries: 0844 561 3000 (from landlines) and 01389 739557 (from mobiles)

Legal Post -

Your ref:

Our ref: LAB/CM Date: 05/10/2015

Dear Ms Frame

#### DEATH OF SHEKU AHMED TEJAN BAYOH

I refer to the investigation into the circumstances of the death of the above named. Following consideration of the material submitted, the Crown require to instruct you to investigate the following circumstances.

To enquire into the circumstances of the despatch of an ambulance to attend at the locus and the information that was conveyed by the control centre. In particular to examine whether there was an error in communicating the correct location, and if so the effect this had on the arrival time of the ambulance and whether this could have had any effect on the survival chances of Sheku Bayoh.

I would be grateful if you could confirm receipt of this communication.

Yours sincerely

L A BROWN Head of Criminal Allegations Against Police Division





DECISION	
Following discussion	between COPFS, PIRC,
Mr ando & family of additional medical	decased,
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	Date and Time: 7/10/15

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· Dr Maurice Lipsed	lge.
" Or anthony Bleetman	1
" Dr John Pakes	
» Dr Eliz, Soilleaux	
e Pal Mary Stanger	
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# **Crown Office and Procurator Fiscal Service**

Procurator Fiscal's Office 10 Ballater Street, Glasgow G5 9PS

## CRIMINAL ALLEGATIONS AGAINST POLICE DIVISION



Kate Frame
Police Investigations and Review Commissioner
Hamilton House
Hamilton Business Park
Caird Park
HAMILTON
ML3 0QA

Your ref:
Our ref:
LAB/JMCK/
Date: 10 November 2015

Dear Commissioner

### **DEATH OF SHEKU BAYOH**

As you are no doubt aware the Lord Advocate met with the family of Sheku Bayoh and with Mr Aamer Anwar on Thursday 5 November 2015. The family were provided with a progress report on the investigations to date and there was also discussion regarding the instruction of experts as well as certain other aspects of the case.

In relation to the instruction of experts, the following should now be instructed to provide reports:-

- Dr Jack Crane
- Dr Maurice Lipsedge
- Dr Anthony Bleetman
- Dr John Parkes
- Dr Elizabeth Soilleux
- Professor Mary N Sheppard

In respect of Dr Lipsedge, he should be asked to comment upon any behavioural science aspects of the case including in particular reference to whether the actions of the officers are indicative to particular mind set indicating that the officers were behaving as a group rather than as individuals.

Separately, I note that the original Pathologists have requested sight of the reports prepared by Dr Karch and Dr Payne-James, and these can now be provided to the Pathologists for consideration and comment. I would be grateful if you would also clarify with the Pathologists whether any CAT scan and x-rays were conducted on the heart of the deceased Sheku Bayoh.

During the course of the meeting the family raised concerns in relation to the ongoing investigation involving relatives of the police officer Alan Paton. The Crown undertook to emphasise the sensitivity of this aspect of the investigation and would ask you to emphasise to investigators the importance/





importance of securing the co-operation of these witnesses. In relation to that aspect of the investigation, the family advised that they had received information to the effect that a neighbour of Constable Paton was harassed by him over a period of time and had to move house as a consequence. I would be grateful if you would ensure that this information is factored into your investigation and that you comment on whether there is any inference of criminality.

In relation to the enquiries carried out to date in relation to the list of names provided by Mr Anwar to ascertain whether there is evidence of breaches of the Data Protection Act, please ensure that the investigation covers any unauthorised or suspicious access by <u>any</u> officer or member of police staff and the investigation is not confined to those officers who were directly engaged with Mr Bayoh. This aspect requires to be covered to exclude the possibility of interrogation of systems by proxy ie that information was accessed by others at the request of those involved in the incident.

I understand that your team are examining the complaints history of all officers involved in the incident, I would be grateful for confirmation of this and also an update on progress to date in this regard.

Finally, in respect of the CCTV system at the Victoria Hospital, the family have asked what the source of the information was to the effect that the system was not working on the date concerned.

I am grateful to you for your assistance.

Yours faithfully



L A BROWN
Heads of Criminal Allegations Against Police Division



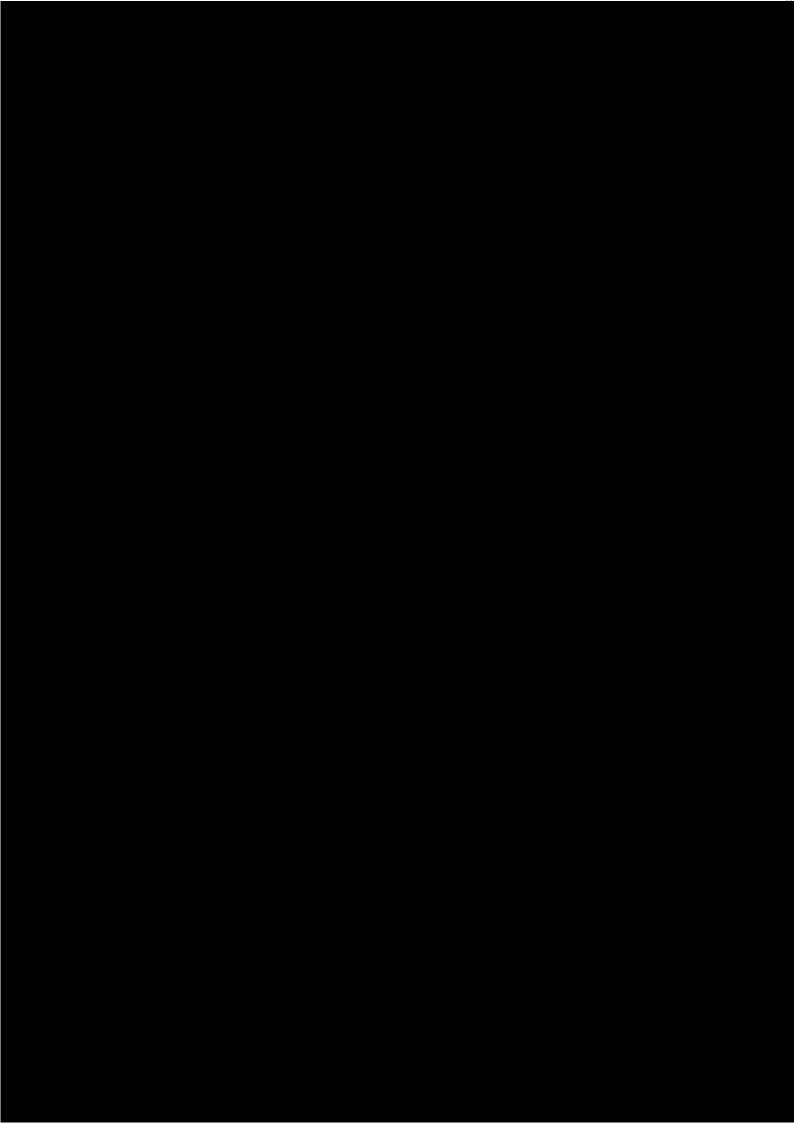


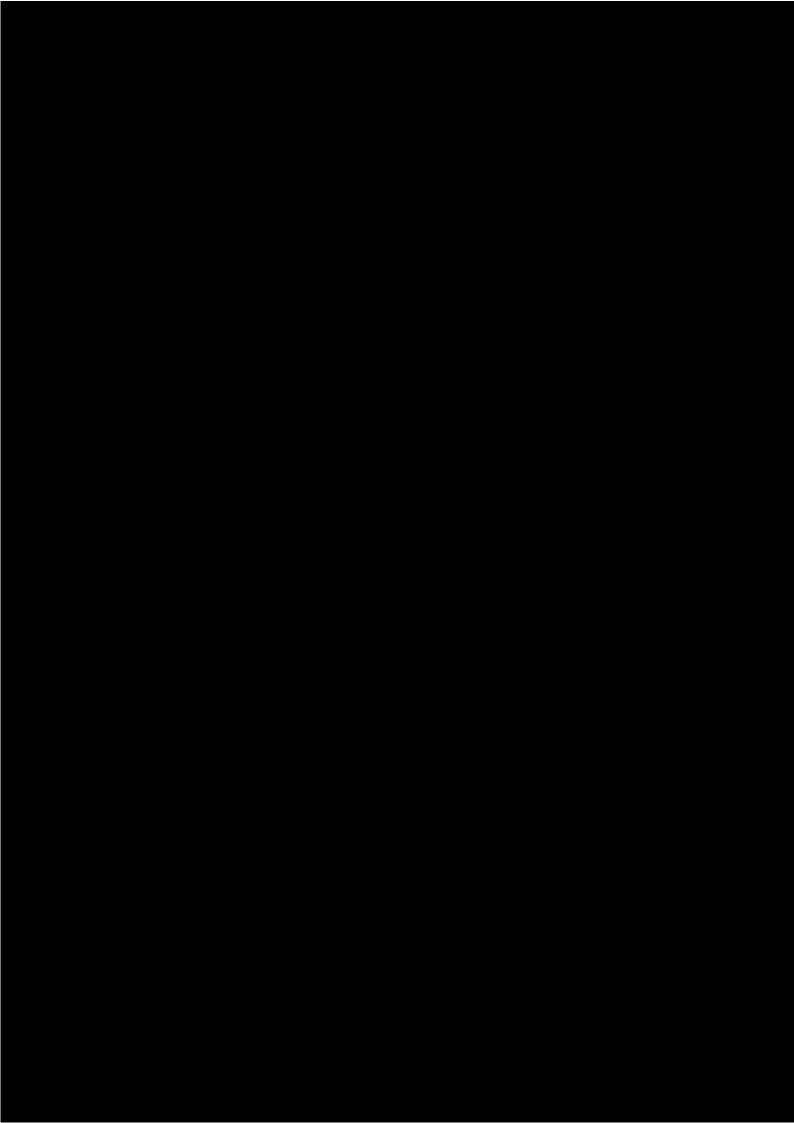
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and it would be appoprente for a cardiac
pathologist to review Least.
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@ The account provided (by autosses) and the
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D In the absence of cardiac pathology it is not possible to exclude the possible of a
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D (Dr Korch) Mr Baych soffered from pre-existing heat disease which could have been fatal in its own right.
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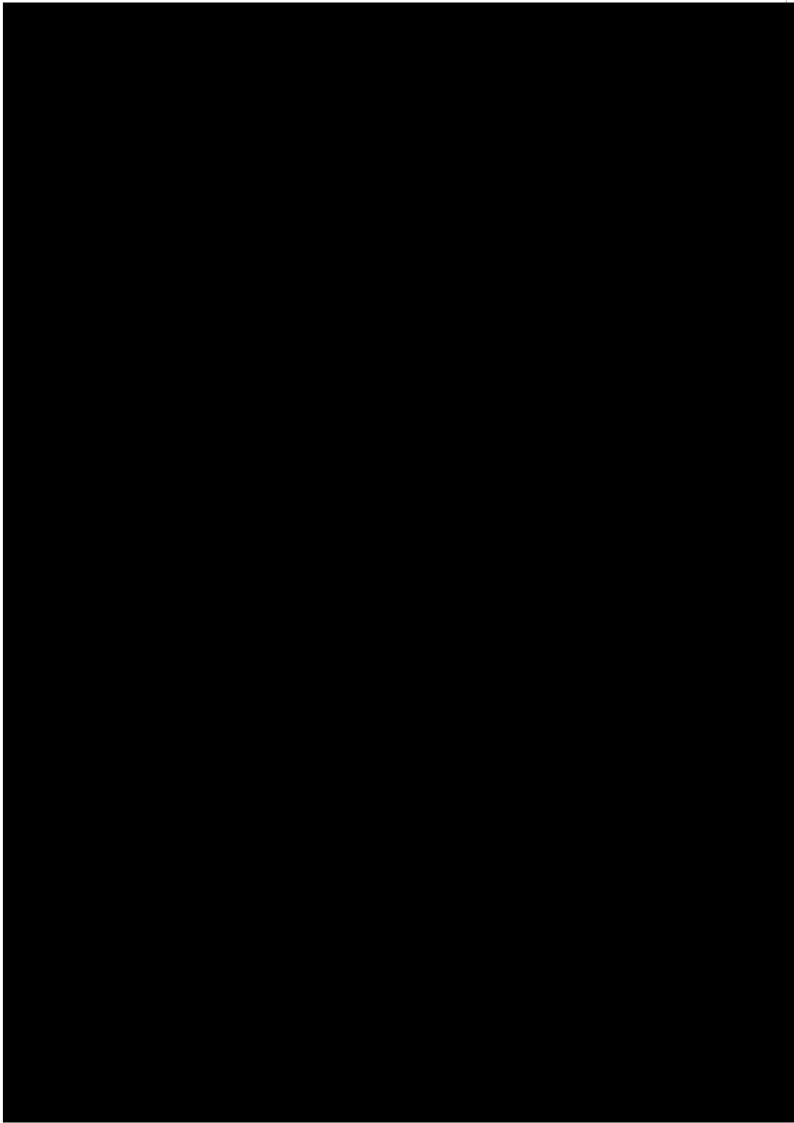
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to be allowed to see Vi PIRC to arrange viewing	at Crown Office.
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	Date and Time: 7/10/15

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DECISION	
Examin all aspects f /	backg ound of PC How lakes
DECISION  Examin all aspects f the following BBC News s  a history of the Collegation were made in law, Barry Swan.	tong alleging he had
a pushing	racism.
allegation were made	by PC Paton's bother
in Law Barry Swan.	
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Interview Borry Swan x o to obtain any evider	ce or allegators.
See attached Media	
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REASON	1 1 1 1 1 1
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Officer John McSporran's signature	Officer MJohn McSporran's signature
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	Signature:
	Date and Time: 15/10/15















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to listen to	999/10	1 Calls a	nd Cli	-wave
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	-	Date and Ti	me: 16/10/	115.

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	Signature:
	Date and Time: 20/10/15.





DECISION	
Bility to manage corres	pendence:
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and the authors of au	lootgoing PINC
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DECISION	1
Conclusion of Policy hi	L.
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Officer Making Entry:	John McSporran's signature
	Date and Time: 8/11/15